

#### GENERAL SERVICES DIVISION

"SMART Stewardship No.\_\_\_\_

Steve Bullock, Governor • Steve Baiamonte, Administrator

#### Memorandum

To:

Senator Sesso

From:

Steve Baiamonte

Date:

12 January 2017

Subject:

SB 43 (Generally revise laws governing the Long Range Building Program)

Attached is an overview of our Facilities Condition Assessment (FCA) data. General Services (GSD) manages forty State owned buildings within a ten-mile radius of Helena, known as the Capitol Complex. Our portfolio of real property represents 6% of the State's total real property portfolio (1.4 million square feet). We manage 77% of the State's building leases (1.7 million square feet).

GSD started conducting FCAs in 2014. To date, we have been through all buildings once to establish a baseline. We are now on our second cycle, meaning that we will inspect each building every 36 months. Each of a building's systems (foundation, envelope, flooring, roofs, finishes, HVAC, plumbing, electrical, conveying systems, and safety) are rated by deficiency (safety, damage/wear out, codes/standards, environmental improvements, energy conservation, aesthetics, building enhancements). We then prioritize our projects, focusing mainly on life-safety issues, damaged/worn-out components, and code violations, such as ADA, fire code, etc.

The first graph is an overview of our portfolio. Fifty percent of our buildings rate as Poor. We have identified \$40-60 million in deferred maintenance. That range is due to variables, such as design fees, permits, and contractor overhead/profit. We conduct FCAs on the Executive Residence, however for security reasons we don't list it. It rates at 5%- Good.

The second graph is a comparison of the seven buildings that have been inspected so far in the second cycle compared to their first inspection. Ironically, the only building that is in worse shape in cycle two is the Capitol. It is slated for skylight replacement and roof repairs this spring, and is in the middle of a flooring project right now. As an aside, we received \$3.2 million in LRBP funding for this current biennium. While the

Capitol makes up 15% of our footprint, we are spending about 33% of our LRBP appropriation just on that one building.

The third attachment is an actual FCA report that our system generates. This one covers the Capitol as of our last inspection (20 October 2016). The report does not contain any data under building system #3-Floor System because there were no noted deficiencies in that particular building system. The Capitol is in our second cycle. It will not be evaluated again for three more years. Even though there are seven deficiency categories, only the first six are considered for prioritizing issues. The seventh category is building enhancements, which is why it's not considered.

We have very specific data on each building that is available if anyone would like to see it. We use MSU's FCA data program because it was free and a good place to start.

There were two questions from the committee that I am aware of that I believe I can answer:

1) Why are there three different versions of FCAs (GSD, MSU, and UM)?

To the best of my knowledge, there is one version being used by three entities. GSD uses MSU's program. I believe that UM also uses MSU's program, possibly with modifications. The reason there are three data sets is because the system is very old, and is hosted/stored on a local access database with each entity. We are all collecting the same information (building systems) and using the same rating criteria (deficiencies).

2) If FCAs are conducted every three years does that drive down the cost of the fiscal note because it references a biennium?

I'm not familiar with fiscal note. By industry standards, FCAs are conducted on a 36 to 60 month cycle, meaning that a building has an inspection every 36 months, 48 months, or 60 months, based on the business process of the management entity. GSD evaluates its buildings once every 36 months. Now that GSD has a baseline established by assessing all of our buildings the first year, we are currently only assessing a third of our buildings each year. We start assessments in April and finish in November by scheduling one day in each of those months to conduct assessments.

From a big picture standpoint, the program needs IT support to modernize it and increase its functionality. It is currently housed in an access database. The current program does not capture any data on sidewalks, stairways, parking lots, or exterior features. Also, because it is configured in an access database it does not communicate with any other software, such as our work order management system, and it is difficult to export data from. Ideally, one agency would produce the scope of work and procure a cloud-based solution that could be configured to meet agency

needs (GSD doesn't need a category for classrooms or dorms as the university system does). The program would collect and analyze data on building systems and deficiencies, and would create indexes based on real-time date from an industry standard source, such as RSMeans, similar to the current program but with less effort and more functionality. Agencies could then upload their assessments which would be housed in central location and accessible by multiple users, similar to GSD's Lease Database which is on our website. Logically DOA's Architecture & Engineering Division would maintain this database so that the information is readily available as part of the LRBP.

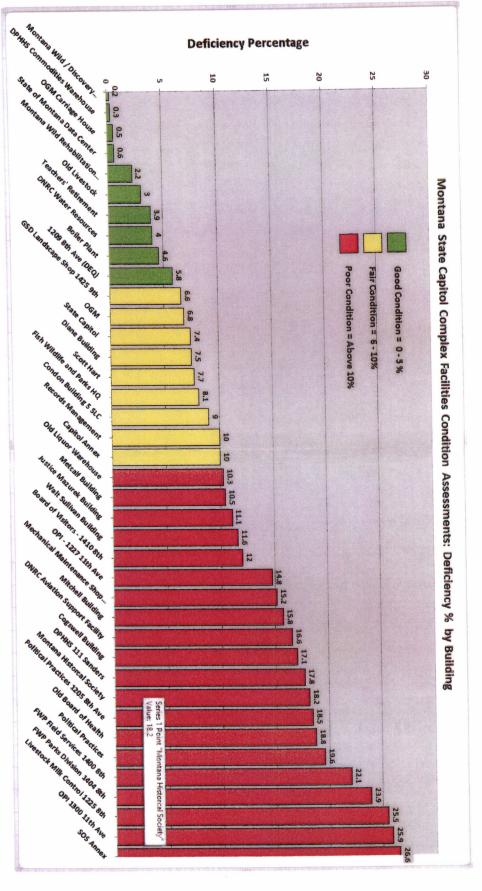
The current text of the bill implies that agencies would either need to conduct FCAs on a two-year cycle, or that only the portion of buildings captured during the biennium would reflect any changes in condition. In other words, on a 36 month rotation, it would take three bienniums to produce a report that captures our entire portfolio through two complete cycles. We could change to a 24 month rotation; however that would drive up our cost of physically conducting the assessments because we would conduct more assessments per calendar year.

I would be happy to provide a more in-depth explanation or any additional information to you or any of the committee members. I can be reached at 406.431.8893 or sbaiamonte@mt.gov.

CC: State Administration Committee
John Lewis
Joe Triem

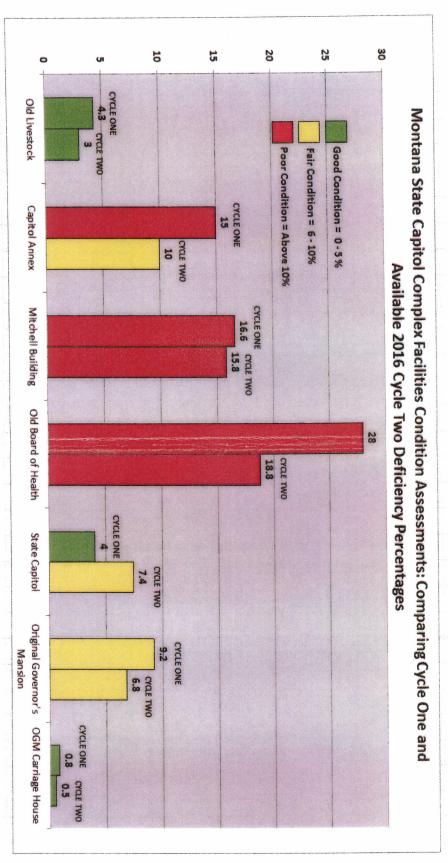


# MONTANA STATE CAPITOL COMPLEX FCA BASELINE RESULTS





## GENERAL SERVICES CYCLE TWO RESULTS



Def. Categories

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#### Deficiency Detail by Building

Building Type/ General Classroom/Office (3A) Age Class: **Building: State Capitol** Site: General Services- Complex Area Correction: Gross Area: Cost/Sq Ft: \$206.01 179,672 Sq Ft Report Renewal Cost: Deficiency Ratio Last Audit Date \$2,740,665 10/20/2016 7.4%

Const. 1889 Replacement Cost: Comp. \$37,014,229 System

Entry
# Component Entry Initial Update Last Cat. Def. Def % Unit Cost Renew Replace Cost Description

System: Foundations (1) 747 Footings/Foundation Walls (A) Exterior Steps/Retaining Walls Exterior Steps/Retaining Walls 10-20-2016 10-20-2016 06-02-2014 06-02-2014 10-20-2016 10-20-2016 22 2 10% 2% Totals: \$4.01 \$2.06 \$2.06 \$86,852 \$72,048 \$7,402 \$7,402 \$1,092,406 Repair spalling east side center wing Replace heated walkway under North Entry. 185 in previous reporting. Light wells near foundations are damaged. Glass panels in many of them are broken or cracked. Repair or restore. Refer to record

System: Envelope (2) 188 Exterior Walls (A) 765 Exterior Walls (A) 06-02-2014 10-20-2016 06-02-2014 06-02-2014 2 2 1% 15% Totals: \$5.32 \$5.32 \$283,739 \$143,378 \$9,559 \$3,523,368

06-02-2014 10-20-2016 10-20-2016 10-20-2016 2 N 10% 10% \$1.14 \$6.14 \$110,319 \$20,483 All metal doors need to be repainted and all wooden doors need rotting. Refer to record 190 in previous reporting. Paint all exterior sills - many sills are peeling, cracking, or record 189 in previous reporting. to be refinished.

Spalling on sandstone and granite surfaces has increased. Large chunks have blown off the building in some areas. Refer to

Repair exterior stucco on grand entry roof

749 Exterior Doors/Hatches (C)

763

Exterior Windows (B)

Deficiency Detail by Building
Deficiency Categories 1-6

Deficiency Categories 1-6
Deficiency Categories 1-6

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Def. Categories

#### Deficiency Detail by Building

| 754 Wall Finishes (E)   |   |  | System: Finishes (5) 752 Floor Finishes (D) 769 Floor Finishes (D)                         | 751 Insulation (C)  | 761 Covering (B)<br>767 Covering (B)  | 750 Covering (B)   | 195 Covering (B) 196 Covering (B)  | .0          | # Component  | પ્રં              | Const. 1889       | Building Type/ General Classroom/Office (3A) Age Class: | Site: General Services- Complex<br>Building: State Capitol |
|---|---|--|--|---|---|--|--|-------------|--------------|-------------------|-------------------|---|--|
| 10-20-2016 10-20-2016   | 10-20-2016 10-20-2016   |  | 10-20-2016 10-20-2016<br>06-02-2014 10-20-2016   | 10-20-2016 10-20-2016   | 06-02-2014 10-20-2016<br>06-02-2014 10-20-2016  | 10-20-2016 10-20-2016  | 06-02-2014 06-02-2014 06-02-2014 06-02-2014 06-02-2014 06-02-2014 06-02-2014   |             | Entry Update | Initial Last      |                   | ffice (3A)  | nplex  |
| 2   | 2   |  | 22   | 2   | 2   | 2  | 222  | )           | Cat.         | Def. 1            |                   |   |  |
| 2%  | 5%  |  | To<br>2%<br>45%  | 10%   | 60%<br>5%   | 2%   | 15%<br>10%   | To          |              | Def. Def %        | Replac            |   | Area   |
| \$7.56  | \$7.56  |  | Totals:<br>\$7.22<br>\$7.22  | \$1.78  | \$3.79<br>\$3.79  | \$3.79   | \$3.79<br>\$3.79<br>\$3.79   | Totals:     | Cost         | Unit              | Replacement Cost: | Cost/Sq Ft:   | Area Correction:<br>Gross Area:                            |
| \$27,166  | \$67,916  |  | \$704,781<br>\$25,945<br>\$583,754   | \$31,982  | \$408,574<br>\$34,048   | \$13,619   | \$102,144<br>\$34,048<br>\$68,096  | \$692,511   |              | Comp. Renew       |                   | iq Ft:  | ction:<br>Area:  |
|   |   |  | \$9,181,239  |   |   |  |  | \$1,365,507 | Cost         | System<br>Replace | \$37,014,229      | \$206.01  | 0.93<br>179,672 Sq Ft                                      |
| Ornate plaster, crowning, and other decorative finishes need repaired throughout. | Specialty/decorative painting needed in the House, Senate, Rotunda, and Old Supreme Court chambers. | areas. Movement and dragging of furniture appears to be responsible for a lot of new damage. The executive wing, basement, and legislative areas were previously mentioned. Refer to record 191. | 9 Need to regrout all tile. More wrinkles, tears, and other damage was noticed in carpeted | previous reporting.  West end insulation has gotten wet and is damaged. Remove and replace. | and replace during new rooting projects.  Replace roof covering. Refer to record 192 in previous  Repair coping and flashing throughout. Refer to record 194 in | Roof drains have failed and are consistently leaking. Remove | cylights<br>oper panels as needed on Dome.<br>oper roofing over the Senate and | 77          | Description  |                   |                   | Deficiency Ratio:                                       | Last Audit Date:<br>Report Renewal Cost:                   |
| finishes need   | use, Senate,  | pears to be utive wing, y mentioned.   | iticed in carpeted   | aged. Remove  | previous<br>o record 194 in   | aking. Remove  | Old Supreme Court  |             |              |                   |                   | 7.4%  | 10/20/2016<br>\$2,740,665                                  |
|   |   |  |  |   |   |  |  |             |              |                   |                   | 70  | , c, a w   |

Deficiency Detail by Building Deficiency Categories 1-6

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|   | Def.  |
|---|-------|
|   | Cates |
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#### Deficiency Detail by Building

| 203 Voice/Data (D) 06-                                | System:       Electrical System (9)         201       Lighting (B)       06-1         202       Lighting (B)       06-1         757       Lighting (B)       10-2  | System: Plumbing System (8) 200 Waste Piping (C) 06-0 | System: HVAC System (7)  197 Ventilating (B)  198 Ventilating (B)  198 Cooling (C)  06-0  | 756 Fixed Seating/Risers (C) 10-2   | System: Specialties (6) 755 Toilet Partitions (A)   | Entry In # Component E       | Const. 1889  | Building Type/ General Classroom/Office (3A)<br>Age Class: | Site: General Services- Complex Building: State Capitol |                               |       |    |
|---|--|---|---|---|---|------------------------------|--|--|---|-------------------------------|-------|----|
| 02-2014 (   | 02-2014 (<br>02-2014 (<br>02-2016 1  | 02-2014 (   | )2-2014 0<br>)2-2014 0<br>)2-2014 0   | 20-2016 1   | 20-2016 1   | Initial<br>Entry             |  | Ŭ  |   |                               |       |    |
| 06-02-2014 06-02-2014                                 | 06-02-2014 06-02-2014<br>06-02-2014 06-02-2014<br>10-20-2016 10-20-2016  | 06-02-2014 06-02-2014                                 | 06-02-2014 06-02-2014<br>06-02-2014 06-02-2014<br>06-02-2014 06-02-2014   | 10-20-2016 10-20-2016   | 10-20-2016 10-20-2016   | Last<br>Update               |  |  |   | <u>.</u> .                    |       |    |
| ω   | 200  | 29  | 01 01 D   | 2   | 2   | Def. I<br>Cat.               |  |  |   | Defic                         |       |    |
| 1%  | 70<br>1%<br>1%<br>30%  | To<br>30%   | 70<br>2%<br>1%<br>1%  | 1%  | To: 2%  | Def. Def % Unit<br>Cat. Cost | Replac   |  | Area  | iency                         |       |    |
| \$6.60  | Totals:<br>\$7.76<br>\$7.76<br>\$7.76  | Totals:<br>\$7.88                                     | Totals:<br>\$1.27<br>\$1.27<br>\$1.27<br>\$11.82  | \$0.95  | Totals:<br>\$1.59   | Unit<br>Cost                 | Replacement Cost:  | Cost/Sq Ft:  | Area Correction:<br>Gross Area:                         | Deta                          |       |    |
| \$11,858  | \$458,020<br>\$13,943<br>\$13,943<br>\$13,943<br>\$418,276   | \$424,745<br>\$424,745                                | \$28,083<br>\$4,564<br>\$2,282<br>\$21,237  | \$1,707   | \$7,42I<br>\$5,714  | Comp.<br>Renew               |  | , Ft:  | ion:<br>rea:  | Deficiency Detail by Building |       |    |
|   | \$5,406,330  | \$5,591,393   | \$4,171,984   |   | \$2,348,313   | System<br>Replace<br>Cost    | \$37,014,229   | \$206.01   | 0.93<br>179,672   | uildin                        |       |    |
|   |  |   |   | Add ventilation to sky Add airflow proving a Add airflow proving a Upgrade air handlers Replace waste piping Replace wasterior ligh Upgrade interior ligh |   | Seating is ditto find.       | 3  Marble partiti minor fissure: Seating is dar to find. |  |   |                               | Sq Ft | αÓ |
| exterior lighting.<br>Remove abandoned wire in tunnel | Upgrade air handlers in rm 440 and 425, Rotunda and Senate Replace waste piping  Upgrade exterior lighting to LED Upgrade interior lighting to LED Cracked housings and exposed elements were observed in some exterior light fixtures. This is a hazard - repair or replace any damaged components. Research centralized digital controls for |   | Add ventilation to skylight atrium<br>Add airflow proving switches on all exhaust<br>Upgrade air handlers in rm 440 and 425, Rotunda and Senate | Seating is damaged and appropriate replacement parts are hard to find.  | Marble partitions in the Men's and Women's bathrooms have minor fissures in them. Monitor the fissures. | Description                  |  | Deficiency Ratio:  | Last Audit Date:<br>Report Renewal Cost:                |                               |       |    |
| (   | ere observed in some<br>pair or replace any  |   | șt<br>otunda and Senate   | ment parts are hard   | s bathrooms have  |                              |  | 7.4%   | 10/20/2016<br>\$2,740,665                               |                               |       |    |
|   | \ <b>v</b>   |   |   |   |   |                              |  | 7  | 000   | wN                            |       |    |

Deficiency Detail by Building

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#### Def. Categories

7.4%

4004

#### Deficiency Detail by Building

Building Type/ General Classroom/Office (3A) Site: General Services- Complex Building: State Capitol Area Correction: Gross Area: Cost/Sq Ft: \$206.01 179,672 Sq Ft Report Renewal Cost: **Deficiency Ratio:** Last Audit Date: 10/20/2016 \$2,740,665

Const. 1889 Replacement Cost: Comp. \$37,014,229 System

Age Class:

# Component Entry Initial Update Last Cat. Def. Def % Unit Cost Renew Replace Cost Description

System: Conveying (10)
758 Elevator/Lift (A) System: Safety System (11) 206 Exit/Emergency Lighting/Alarms207 Exit/Emergency Lighting/Alarms 06-02-2014 06-02-2014 2 06-02-2014 06-02-2014 3 10-20-2016 10-20-2016 2% 1% 1% Totals: Totals: \$5.99 \$4.59 \$4.59 \$21,525 \$32,988 \$21,525 \$24,741 \$1,076,235 \$2,315,972 Upgrade and improve elevators and cars where appropriate. Replace emergency lighting Investigate fire detection for total building

Deficiency Detail by Building Deficiency Categories 1-6 1/12/2017

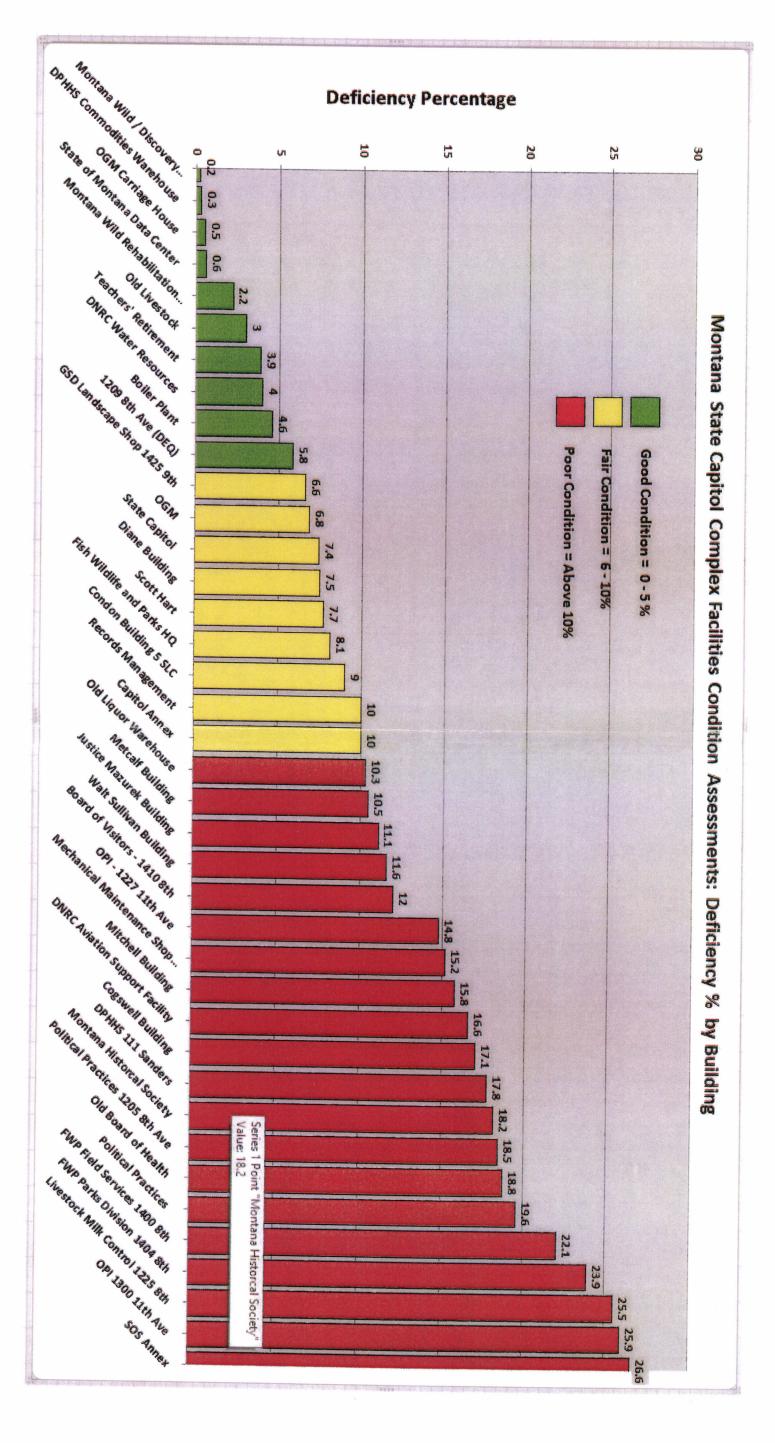
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Deficiency Categories: 1: Safety, 2: Damage/Wearout, 3: Codes/Standards, 4: Environmental Improvements, 5: Energy Conservation, 6: Aesthetics, 7: Building Enhancements Deficiency Categories 1-6



# MONTANA STATE CAPITOL COMPLEX FCA BASELI **NE RESULTS**





# GENERAL SERVICES CYCLE TWO RESULTS

