

1 SENATE BILL NO. 133

2 INTRODUCED BY T. MCGILLVRAY

3
 4 A BILL FOR AN ACT ENTITLED: "AN ACT GENERALLY REVISING LAWS RELATED TO FANTASY SPORTS
 5 LEAGUES AND GAMBLING CONDUCTED BY THE BOARD OF HORSERACING; REMOVING THE BOARD
 6 OF HORSERACING'S AUTHORITY OVER PARIMUTUEL FANTASY SPORTS GAMBLING; REVISING
 7 DEFINITIONS; AND AMENDING SECTIONS 23-4-101, 23-4-104, 23-4-105, 23-4-201, 23-4-202, 23-4-301, 23-
 8 4-302, 23-4-304, 23-5-801, 23-5-802, AND 23-5-805, MCA."

9
 10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:
 11

12 **Section 1.** Section 23-4-101, MCA, is amended to read:

13 **"23-4-101. Definitions.** Unless the context requires otherwise, in this chapter the following definitions
 14 apply:

15 (1) "Advance deposit wagering" means a form of parimutuel wagering in which a person deposits
 16 money in an account with an advance deposit wagering hub operator licensed by the board to conduct advance
 17 deposit wagering. The money is used to pay for parimutuel wagers made in person, by telephone, or through a
 18 communication by other electronic means on horse or greyhound races held in or outside this state.

19 (2) "Advance deposit wagering hub operator" means a simulcast and interactive wagering hub
 20 business licensed by the board that, through a subscriber-based service located in this or another state,
 21 conducts parimutuel wagering on the races that it simulcasts and on other races that it carries in its wagering
 22 menu and that uses a computer that registers bets and divides the total amount bet among those who won.

23 (3) "Board" means the board of horseracing provided for in 2-15-1809.

24 (4) "Board of stewards" means a board composed of three stewards who supervise race meets.

25 (5) "Department" means the department of commerce provided for in Title 2, chapter 15, part 18.

26 ~~(6) "Fantasy sports league" has the meaning provided in 23-5-801.~~

27 ~~(7)~~(6) "Immediate family" means the spouse, parents, children, grandchildren, brothers, or sisters of
 28 an official or licensee regulated by this chapter who have a permanent or continuous residence in the

1 household of the official or licensee and all other persons who have a permanent or continuous residence in the
2 household of the official or licensee.

3 ~~(8)(7)~~ "Match bronc ride" means a saddle bronc riding contest consisting of two sections known as a
4 "long go" and a "short go" in which the win, place, and show winners are determined by judges of the rides for
5 each go.

6 ~~(9)(8)~~ "Minor" means a person under 18 years of age.

7 ~~(10)(9)~~ "Montana wager" means a parimutuel wager that is placed at a race track in Montana or on a
8 race being conducted in Montana or any parimutuel wager placed by a Montana resident on a race conducted
9 outside of Montana.

10 ~~(11)~~ "Parimutuel facility" means a facility licensed by the board at which fantasy sports leagues are
11 conducted and wagering on the outcome under a parimutuel system is permitted.

12 ~~(12)~~ "Parimutuel network" means an association licensed by the board to compile and distribute
13 fantasy sports league rosters and weekly point totals for licensed parimutuel facilities and to manage statewide
14 parimutuel wagering pools on fantasy sports leagues.

15 ~~(13)(10)~~— _____ "Persons" means individuals, firms, corporations, fair boards, and associations.

16 ~~(14)(11)~~— _____ (a) "Race meet" means racing of registered horses or mules, match bronc rides, and
17 wild horse rides at which the parimutuel system of wagering is used. The term includes horseraces, mule races,
18 and greyhound races that are simulcast.

19 (b) The term does not include live greyhound racing.

20 ~~(15)(12)~~— _____ "Racing" means live racing of registered horses or mules and simulcast racing of
21 horses, mules, and greyhounds.

22 ~~(16)(13)~~— _____ "Simulcast" means a live broadcast of an actual horserace, mule race, or greyhound
23 race at the time it is run. The term includes races of local or national prominence.

24 ~~(17)(14)~~— _____ "Simulcast facility" means a facility at which horseraces, mule races, or greyhound
25 races are simulcast and wagering on the outcome is permitted under the parimutuel system.

26 ~~(18)(15)~~— _____ "Simulcast parimutuel network" means an association that has contracted with the
27 board to receive or originate intrastate and interstate simulcast race signals, relay the race signals to licensed
28 simulcast facilities, and manage statewide parimutuel wagering pools on simulcast races ~~or has been licensed~~

1 ~~by the board to operate a statewide parimutuel wagering pool for fantasy sports leagues.~~ The board may act as
 2 a simulcast parimutuel network provider with respect to simulcast races.

3 ~~(19)(16)~~— _____ "Source market fee" means the portion of a wager made with a licensed advance
 4 deposit wagering hub operator by a Montana resident that is paid to the board.

5 ~~(20)(17)~~— _____ "Steward" means an official hired by the department and by persons sponsoring a race
 6 meet to regulate and control the day-to-day conduct and operation of a sanctioned meet.

7 ~~(21)(18)~~— _____ "Wild horse ride" means a wild horse riding contest in which three-person teams
 8 attempt to saddle a wild horse and ride it completely around a track with the first to do so declared the winner."

9

10 **Section 2.** Section 23-4-104, MCA, is amended to read:

11 **"23-4-104. Duties of board.** The board shall adopt rules to govern race meets and the parimutuel
 12 system. These rules shall include the following:

13 (1) definitions;

14 (2) auditing;

15 (3) supervision of the parimutuel system;

16 (4) corrupt practices;

17 (5) supervision, duties, and responsibilities of the executive secretary, presiding steward, racing
 18 secretary, and other racing officials;

19 (6) licensing of all personnel who have anything to do with the substantive operation of racing;

20 (7) the establishment of dates for race meets and meetings in the best interests of breeding and
 21 racing in this state;

22 (8) the veterinary practices and standards that must be observed in connection with race meets;

23 (9) absolute responsibility of trainers for the condition of horses and mules, regardless of the acts
 24 of third parties;

25 (10) licensing or renewal of a license of a person whose license has been suspended by the board
 26 or another horseracing jurisdiction;

27 (11) setting license fees commensurate with the cost of issuing a license;

28 (12) the time, conduct, and supervision of simulcast races ~~and fantasy sports leagues~~ and

- 1 parimutuel betting on simulcast races ~~and fantasy sports leagues~~;
- 2 (13) licensing, approval, and regulation of simulcast facilities; and
- 3 (14) licensing, approval, and regulation of match bronc rides and wild horse rides."
- 4

5 **Section 3.** Section 23-4-105, MCA, is amended to read:

6 **"23-4-105. Authority of board.** (1) The board shall license and regulate racing, match bronc rides,
7 and wild horse rides and review race meets held in this state under this chapter. All percentages withheld from
8 amounts wagered, amounts set aside pursuant to 23-4-202(4)(d), percentages collected pursuant to 23-4-
9 204(3), percentages collected pursuant to 23-4-302(3) ~~and (5)(b)~~, money collected pursuant to 23-4-304(1)(a)
10 and (1)(b), and money received from the state lottery and sports wagering commission pursuant to 23-7-314
11 must be deposited in a state special revenue account and are statutorily appropriated to the board as provided
12 in 17-7-502. The board shall then distribute all funds collected under 23-4-202(4)(d), 23-4-204(3), 23-4-302(3)
13 ~~and (5)(b)~~, and 23-4-304(1)(a) and (1)(b) to live race purses or for other purposes for the good of the existing
14 horseracing industry. If the board decides to authorize new forms of racing, including new forms of simulcast
15 racing, not currently authorized in Montana, the board shall do so after holding public hearings to determine the
16 effects of these forms of racing on the existing saddle racing program in Montana. The board shall consider
17 both the economic and safety impacts on the existing racing and breeding industry. THE BOARD IS NOT
18 AUTHORIZED TO ALLOW PLAYERS TO PLACE BETS ON REPLAYS OF PAST HORSE RACES.

19 (2) Funds retained by the board in a state special revenue fund pursuant to 23-4-302(1) and (4)
20 are statutorily appropriated to the board as provided in 17-7-502 for the operation of a simulcast parimutuel
21 network and for other purposes that the board considers appropriate for the good of the existing horseracing
22 industry."

23

24 **Section 4.** Section 23-4-201, MCA, is amended to read:

25 **"23-4-201. Licenses -- contracts.** (1) (a) A person may not hold a race meet ~~or conduct fantasy~~
26 ~~sports league wagering through a parimutuel facility, parimutuel network, or a simulcast parimutuel network~~
27 ~~conducting a fantasy sports league~~ in this state without a valid license issued by the department under this
28 chapter. A person applying for a license to hold a race meet under this chapter shall file with the department an

1 application that must set forth the time, place, and number of days the license will continue and other
2 information the board requires.

3 (b) A person may not conduct simulcast racing through a simulcast parimutuel network without
4 having entered into a contract with the board.

5 (2) A person who participates in a race meet, except for a match bronc ride or a wild horse ride,
6 must be licensed and charged an annual fee set by the board. The annual fee must be paid to the department
7 and used for expenses of administering this chapter. Each person holding a license under this chapter shall
8 comply with this chapter and with the rules adopted and orders issued by the board.

9 (3) A license may not be issued to a person who has failed to pay the fees, taxes, or money
10 required under this chapter.

11 (4) An application to hold a race meet must be submitted to the department, and the board shall
12 act on the application within 30 days. The board is the sole judge of whether the race meet may be licensed
13 and the number of days the meet may continue.

14 (5) The board shall require that a fair board and an independent racing association conducting a
15 race meet comply with the requirements of the rules adopted by the board before granting a license.

16 (6) A racing association consisting of a local fair board or an association approved by a local fair
17 board may submit a contract proposal to the board to hold a simulcast race meet in a simulcast facility.

18 (7) An unexpired license held by a person who violates this chapter or who fails to pay to the
19 department the sums required under this chapter is subject to cancellation and revocation by the board.

20 ~~(8) A license to operate a parimutuel facility conducting fantasy sports league wagering may not be~~
21 ~~issued to an applicant unless the applicant is also licensed under Title 23, chapter 5."~~

22

23 **Section 5.** Section 23-4-202, MCA, is amended to read:

24 **"23-4-202. Penalty for violations of law -- authority of board -- judicial review.** (1) (a) A person
25 holding a race meet or an owner, trainer, or jockey participating in a race meet, except a participant in a match
26 bronc ride or a wild horse ride, without first being licensed under this chapter or a person violating this chapter
27 is guilty of a misdemeanor.

28 (b) ~~A person operating a parimutuel facility, parimutuel network, or simulcast parimutuel network~~

1 ~~that conducts fantasy sports league wagering without first being licensed under this chapter or a person~~
2 ~~violating this chapter is guilty of a misdemeanor.~~

3 (e)—A person conducting simulcast racing through a simulcast parimutuel network without having
4 entered into a contract with the board is guilty of a misdemeanor.

5 (2) The board or, upon the board's authorization, the board of stewards of a race meet at which the
6 stewards officiate may exclude from racecourses a person whom the board or board of stewards considers
7 detrimental to the best interest of racing as defined by rules of the board.

8 (3) As its own formal act or through an act of a board of stewards of a race meet, the board may
9 suspend or revoke any license issued by the department to a licensee and assess a fine, not to exceed \$1,000,
10 against a licensee who violates any of the provisions of this chapter or any rule or order of the board. In addition
11 to the suspension or revocation and fine, the board may prohibit application for relicensure for a 2-year period.
12 Fines collected under this subsection must be deposited in the general fund.

13 (4) The board shall promulgate rules implementing this chapter, including the right to a hearing for
14 individuals against whom action is taken or proposed under this chapter. The rules may include provisions for
15 the following:

16 (a) summary imposition of penalty by the stewards of a race meet, including a fine and license
17 suspension, subject to review under the contested case provisions of the Montana Administrative Procedure
18 Act;

19 (b) stay of a summary imposition of penalty by either the board or board of stewards;

20 (c) retention of purses pending final disposition of complaints, protests, or appeals of stewards'
21 rulings;

22 (d) setting aside of up to 3% of exotic wagering on races, including simulcast races, to be
23 deposited in a state special revenue account. The board shall then distribute all funds collected under this
24 subsection (4)(d) to live race purses or for other purposes that the board considers appropriate for the good of
25 the existing horseracing industry.

26 (e) using 2% of exotic wagering on live racing to be immediately and equally distributed to all
27 purses except stakes races;

28 (f) assessment of penalty and interest on the late payment of fines, which must be paid before

1 licenses are reinstated;

2 (g) definition of exotic forms of wagering on races to be allowed;

3 (h) standards for simulcast facilities;

4 (i) conduct and supervision of simulcast races and parimutuel betting or wagering on simulcast
5 races;

6 (j) ~~conduct and supervision of parimutuel facilities, parimutuel networks, simulcast parimutuel
7 networks, and parimutuel wagering on fantasy sports leagues conducted at parimutuel facilities;~~

8 ~~(k)~~—conduct and supervision of match bronc rides and wild horse rides; and

9 ~~(k)~~ (k) conduct and supervision of advance deposit wagering.

10 (5) The district court of the first judicial district of the state has exclusive jurisdiction for judicial
11 review of cases arising under this chapter."

12

13 **Section 6.** Section 23-4-301, MCA, is amended to read:

14 **"23-4-301. Parimutuel betting -- other betting illegal -- penalty.** (1) It is unlawful to make, report,
15 record, or register a bet or wager on the result of a contest of speed, skill, or endurance of an animal, whether
16 the contest is held within or outside this state, except under 23-5-502 or this chapter.

17 (2) A licensee conducting a race meet under this chapter may provide a place in the race meet
18 grounds or enclosure where the licensee may conduct or supervise the use of the parimutuel system by patrons
19 on the result of the races conducted under this chapter and the rules of the board.

20 (3) A person licensed under this chapter to hold a race meet may simulcast live races at a place in
21 the race meet grounds or simulcast facility where the licensee may conduct or supervise the use of the
22 parimutuel system by patrons on the results of simulcast races approved by the board.

23 (4) It is unlawful to conduct pool selling or bookmaking or to circulate handbooks or to bet or wager
24 on a race of a licensed race meet, other than by the parimutuel system and in the race meet grounds or
25 enclosure where the race is held, or to permit a minor to use the parimutuel system.

26 (5) Each licensee conducting a parimutuel system for an intrastate simulcast race meet shall
27 combine the parimutuel pools at a simulcast facility with those at the actual racing facility for the purpose of
28 determining the odds and computing payoffs. The amount of the handle at the simulcast race meet must be

1 combined with the amount of the parimutuel handle at the live racing facility for the purposes of distribution of
2 money derived from parimutuel betting under 23-4-302 and 23-4-304.

3 (6) Negotiated purse money from intrastate and interstate simulcast parimutuel handles at racing
4 associations that do not conduct live racing will be pooled and distributed to all tracks conducting live racing. All
5 money must be distributed on a percentage, based on each track's percent, of the total annual on-track
6 parimutuel handle.

7 (7) The board may license an advance deposit wagering hub operator to conduct advance deposit
8 wagering. Advance deposit wagering is prohibited and illegal unless it is conducted through an advance deposit
9 wagering hub operator licensed by the board. A licensed advance deposit wagering hub operator:

10 (a) may accept advance deposit wagering money for races conducted by a licensed race meet;

11 (b) may not accept a wager in an amount in excess of the money on deposit in the account of a
12 person who wishes to make the wager;

13 (c) may not allow a person under 18 years of age to open an account with the advance deposit
14 wagering hub operator, make a wager from an account, or otherwise have access to an account;

15 (d) shall include a statement in any of its advertising for advance deposit wagering that a person
16 under 18 years of age is not allowed to participate;

17 (e) shall verify the identification, residence, and age of each person seeking to open an advance
18 deposit wagering account;

19 (f) shall agree to pay to the board a source market fee in an amount equal to a percentage, as set
20 forth in its license agreement, of the total amount wagered by Montana residents from their accounts with the
21 advance deposit wagering hub operator; and

22 (g) shall agree to a payment schedule of source market fees as set forth in its license agreement.

23 (8) (a) It is unlawful for a person or organization to accept a Montana wager without being licensed
24 by the state of Montana as provided in this chapter.

25 (b) A violation of subsection (8)(a) is an illegal gambling enterprise, as defined in 23-5-112, and is
26 punishable as provided by law.

27 ~~(9) It is unlawful to:~~

28 ~~(a) conduct pool selling or bookmaking or to wager on a fantasy sports league other than by the~~

1 ~~parimutuel system and by being physically present at the licensed parimutuel facility;~~

2 ~~(b) permit a minor to use the parimutuel system; or~~

3 ~~(c) conduct internet or telephone wagering on fantasy sports leagues."~~

4

5 **Section 7.** Section 23-4-302, MCA, is amended to read:

6 **"23-4-302. Distribution of deposits -- breakage.** (1) Each licensee conducting the parimutuel
7 system for a simulcast race meet shall distribute all funds deposited in any pool to the winner of the parimutuel
8 pool, less an amount that in the case of exotic wagering on races may not exceed 26% and in all other races
9 may not exceed 20% of the total deposits plus the odd cents of all redistribution to be based on each dollar
10 deposited exceeding a sum equal to the next lowest multiple of 10, known as "breakage".

11 (2) Each licensee conducting the parimutuel system for a simulcast race meet shall distribute all
12 funds deposited with the licensee in any pool for the simulcast race meet, less an amount that in the case of
13 exotic wagering on these races may not exceed 26%, unless the signal originator percentage is higher, in which
14 case the Montana simulcast licensee may adopt the same percentage withheld as the place where the signal
15 originated, and that in all other of these races may not exceed 20% of the total deposits plus the odd cents of all
16 redistribution to be based on each dollar deposited exceeding a sum equal to the next lowest multiple of 10,
17 known as "breakage".

18 (3) Each licensee conducting a parimutuel system for a simulcast race meet shall deduct 1% of the
19 total amount wagered on the race meet and deposit it in a state special revenue account. The board shall then
20 distribute all funds collected under this subsection to live race purses or for other purposes that the board
21 considers appropriate for the good of the existing horseracing industry.

22 (4) (a) Source market fees from licensed advance deposit wagering hub operators must be
23 deposited by the board in the board's state special revenue account.

24 (b) The board shall pay 80% of the source market fees generated between May 1 and the
25 following April 30 to live race meet licensees based on each live race meet licensee's percentage of the total
26 annual on-track parimutuel handle during the previous live race season. Prior to the beginning of each year's
27 live race season, the correct percentage must be distributed by the board to each live race meet licensee to be
28 used for race purses or other purposes that the board considers appropriate for the good of the horseracing

1 industry.

2 (c) Ten percent of the source market fees paid to the board in a calendar year may be retained by
3 the board for the payment of administrative expenses. One-half of the remaining 10% of the source market fees
4 paid to the board in a calendar year may, by January 31 of the following calendar year, be paid to the owner
5 bonus program and the other one-half to the breeder bonus program.

6 ~~(5) (a) The parimutuel network licensee conducting fantasy sports league wagering shall distribute all
7 funds deposited in the pool to the winner of the parimutuel pool less the takeout amount of not more than 30%
8 of the total deposits.~~

9 ~~(b) The takeout amount must be distributed according to the yearly license agreement between the
10 parimutuel facility licensee, the parimutuel network licensee, and the board. No more than 10% of the amount
11 collected under this subsection (5)(b) may be appropriated by the legislature for administration of this chapter.
12 The remaining portion collected under this subsection (5)(b) must be deposited in a state special revenue
13 account. The board shall then distribute this portion to live race purses and for other purposes that the board
14 considers appropriate for the good of the existing horseracing industry.~~

15 ~~(c) The odd cents of all redistribution based on each dollar deposited that exceeds a sum equal to the
16 next lowest multiple of 10, known as "breakage", as well as unclaimed winning tickets from each parimutuel
17 pool, must be distributed by the board to live race purses or for other purposes that the board considers
18 appropriate for the good of the existing horseracing industry."~~

19

20 **Section 8.** Section 23-4-304, MCA, is amended to read:

21 **"23-4-304. Gross receipts -- department's percentage -- collection and allocation.** (1) (a) Each
22 live race meet licensee shall pay to the department within 5 days following receipt by the licensee 1% of the
23 gross receipts of each day's parimutuel betting at each race meet. At the end of each race meet the licensee
24 shall prepare a report to the department showing the amount of the overpayments and underpayments. If the
25 report shows the underpayments to be in excess of the overpayments, the balance must be paid to the
26 department. Money paid to the department may be used for the expenses incurred in carrying out this chapter.
27 The licensee shall, at the same time, pay to the department all funds collected under 23-4-202(4)(d) on exotic
28 wagering on races. These funds must be deposited in a state special revenue account. The board shall then

1 distribute all funds collected under 23-4-202(4)(d) to live race purses or for other purposes that the board
 2 considers appropriate for the good of the existing horseracing industry.

3 (b) Each licensed simulcast facility shall pay to the department either 1% of the gross receipts of
 4 each day's parimutuel betting at each race meet or the actual cost to the board of regulating the simulcast race
 5 meet, whichever is higher. The money must be paid to the department within 5 days after receipt of the money
 6 by the licensee. At the end of each race meet the licensed simulcast facility shall prepare a report to the
 7 department showing the amount of the overpayments and underpayments. If the report shows the
 8 underpayments to be in excess of the overpayments, the balance must be paid to the department. Money paid
 9 to the department must be deposited in an account in the state special revenue fund and must be used for the
 10 administration of this chapter. The licensed simulcast facility shall, at the same time, pay to the department all
 11 funds collected under 23-4-202(4)(d) on exotic wagering on races. These funds must be deposited in a state
 12 special revenue account. The board shall then distribute all funds collected under 23-4-202(4)(d) to live race
 13 purses or for other purposes that the board considers appropriate for the good of the existing horseracing
 14 industry.

15 ~~(c) The licensed parimutuel network conducting fantasy sports league wagering shall pay the funds~~
 16 ~~distributed pursuant to 23-4-302 (5)(b) to the department within 10 days after receipt of the money by the~~
 17 ~~licensee.~~

18 (2) Prior to the beginning of the live racing season, funds collected under 23-4-202(4)(d) must be
 19 distributed by the department, after first passing through a state special revenue account, to be used for race
 20 purses that are distributed to each live race meet by the board or for other purposes that the board considers
 21 appropriate for the good of the horseracing industry."

22

23 **Section 9.** Section 23-5-801, MCA, is amended to read:

24 **"23-5-801. Fantasy sports leagues defined.** As used in this part, a "fantasy sports league" means a
 25 gambling activity conducted in the following manner:

26 (1) A fantasy sports league consists of a limited number of persons or groups of persons who pay
 27 an entrance fee for membership in the league. The entrance fee may include an administrative fee.

28 (2) Each league member creates a fictitious team composed of athletes from a given professional

1 sport, such as baseball, basketball, or football. Player selection is conducted through random drawings, a
2 bidding process, or by selection from a roster prepared by the parimutuel network coordinator.

3 (3) ~~Except for fantasy sports leagues operated under Title 23, chapter 4, after~~ After the initial
4 teams are selected, interim replacement of players may occur by trade or purchase. A specific fee, which may
5 not exceed the total entrance fee, is charged for each transaction.

6 (4) A method, as defined by league rules, is devised to permit each team to compete against other
7 teams in the league. Points are awarded to a team according to the performance of individual players or teams
8 or both during a designated time period.

9 (5) A league member may be eligible to receive a payout based on the number of points
10 accumulated. Payouts, which may be in the form of cash or prizes, are awarded according to league rules.

11 (6) ~~The roster of eligible participants prepared by the parimutuel network must be provided to each~~
12 ~~league member.~~

13 (7) ~~Rules governing the conduct of the fantasy sports league must be provided in writing to each~~
14 ~~league member."~~

15

16 **Section 10.** Section 23-5-802, MCA, is amended to read:

17 "**23-5-802. Fantasy sports leagues authorized.** It is lawful to conduct or participate in a fantasy
18 sports league, ~~including a fantasy sports league that is operated under a parimutuel system of wagering~~
19 ~~regulated under Title 23, chapter 4. It is unlawful to wager on a fantasy sports league by telephone or by the~~
20 ~~internet.~~ IT IS UNLAWFUL TO WAGER ON A FANTASY SPORTS LEAGUE BY TELEPHONE OR BY THE INTERNET."

21

22 **Section 11.** Section 23-5-805, MCA, is amended to read:

23 "**23-5-805. Payouts -- administrative fees charged by commercial establishments.** (1) ~~Except as~~
24 ~~provided in subsection (2)(b), the~~ The total value of payouts to all league members must equal the amount
25 collected for entrance, administrative, and transactions fees, minus payment for administrative expenses.

26 (2) (a) ~~Except as provided in subsection (2)(b), if~~ If a commercial establishment charges an
27 administrative fee for conducting a fantasy sports league, the fee for each participant may not be more than
28 15% of the amount charged as a participant's entrance fee.

