# SJR 30: The BIGGER Picture

Work comp is insurance/risk retention.

### For Insurance (or Risk Retention) in General:

- Premiums are based on an estimated risk for specific jobs.
- Risk is based on the group classification not necessarily for the company.

# What is the Economic Affairs Committee's Role?

Determine Goals



Find areas where tweaks to statutes or structures may improve rate payments and benefits for both employers and workers.

## SJR 30 Goals

- As proposed earlier:
  - ☐ Reduce premium rates
  - ☐Increase benefits ①



☐Increase competition



Anything else?

## How to Impact Premiums?

- $\square$  Stabilize medical costs (medical = 70% of costs).
- ☐ Provide/revise incentives for early return-to-work.
- ☐ Implement effective transition-to-work program.
- ■Encourage workplace safety.
- Review rate structure differences for Montana State Fund compared with other insurers' rate structure.
- Determine benefits of claim closure.



### ✓ Address Medical Costs

- Determine if new fee schedule is providing perverse incentives for certain treatments or curing a previous perception of perverse incentives.
- ■Consider impacts of treatment guidelines.
- □Consider impacts of medical review board.
- ■Evaluate whether cost-shifting is worse for employers that do not self-fund work comp or health insurance.

#### ✓Incentives for Return-to-Work

- □Review SB 192 implementation of RTW programs (Chamber of Commerce, others)
- Review use of mandated RTW programs
- □Consider job sharing options for RTW (a pool?)
- Tie vocational rehabilitation to RTW?
- Seek to decouple the revolving door injury in which an employee hurt on the job at one employer returns to work but with another employer.

### ✓Incentives for Transition to Work

- ■Examine barriers in large businesses (union contracts, options for taking various leave)
- ■Examine barriers in small businesses (few lightduty jobs in certain operations)
- ■Examine the temporary total disability (TTD) benefits versus partial total disability (PTD) benefits and the 4 points of the "Coles" criteria.

## Other Barriers to Getting Back to Work

For an injured worker:

- ☐ Is there inertia from not working or fear of getting back to work?
- ☐ Is the injured worker unable to get back to work who determines the line?
- ■What is the role of the vocational rehabilitation specialist?

## ✓Encourage Workplace Safety

- ☐ Actions being taken for writing safety plans.
- What are the next steps for safety training?
- ■What are the roles for insurers and for the state?



# ✓ Review Rate Structures at State Fund/ Private Insurers

- What are the differences that affect rates?
  - o State Fund has a 67% share of the non-self-insured market. The next biggest share is Liberty Northwest.
  - o State Fund has greater flexibility in setting rates than insurers subject to State Auditor's limits on 40% increase/decrease.
  - o State Fund required to serve as insurer of last resort.
  - o State Fund has a guaranteed base: Insuring the State of Montana is roughly a \$20 million book of business.

# ✓ Review Rate Structure(s)

- □Rates a combination of many factors.
  - o Losses (paid out for wages and medical claims)
  - o Frequency of Claims/Experience Factors/ Modification Factors
  - o Administrative Costs
  - o Reserves
  - o Size of Employer (vis-a-vis Volume Discounts/Tiers)

### ✓ Determine Benefits of Claim Closure

What are the differences/impacts of indemnity claim closures and medical claim closures?



What is the difference between Montana and states with high claim closure data?

## Claim Closure Philosophies

- Settlement "makes whole" an injured worker. (Constitutional requirement for redress.)
- □ Current law uses language that appears to limit settlements to those "in part" less than \$20,000 (in permanent total disability)
- There is a rationale that, unless needed for life's necessities, payouts should be over time to make certain that the money is spent as a substitute for a salary or to meet future medical expenses.
- ☐ "Disputed" claims may be settled as a way for closure for both parties.

#### Issues for claim closure

- Perm partial settlements negotiated. MT definitely different. Indemnity (wage payments) closed, but medical stays open. Annuities?
- A determination that a worker has reached maximum medical improvement (MMI) doesn't close access to medical claims. Oregon puts medical claims into other claim processes.
- Open claims impact reserve requirements.
- There is a concern that there are incentives not to close a case if a pending court decision (such as Satterlee) might be applied retroactively to all <u>open</u> claims.

### Barriers for medical claim closures

- ■Philosophical question of whose responsibility to pay if medical claims are closed and money used up?
- Questions as to unknown increases in medical costs.
- ☐ Medicare needs to sign off on settlements.

## ✓Improve Benefits to Injured Workers

- Determine at which points in system the injured worker's benefits not as high for individual injured worker in Montana as in other states.
- Improve system for approving medical treatment so that injured worker treated sooner rather than later. (E.g. Using medical utilization and treatment guidelines or outside medical reviews.)
- Review whether look-back period is needed for initial 4-day delay before benefits made available.

# ✓Increase Competition

- ☐Among insurers.
  - o What changes are necessary to increase competition and reduce market dominance?
  - o Would a private-insurer-only system work in Montana?
- ■Among treating physicians.
  - o Are incentives needed to treat work comp cases?
  - o What is needed to discourage tests ordered to avoid lawsuits?

### Other issues?

- Exemptions
- ☐ Presumptive illnesses
- ☐ Attorney access/fees
  - ☐ Physician access
    - Other?