State Retirement Legislation in 2010 and 2011

NCSL LEGISLATIVE SUMMIT SAN ANTONIO, AUGUST 2011

Ron Snell
National Conference of State Legislatures

Overview

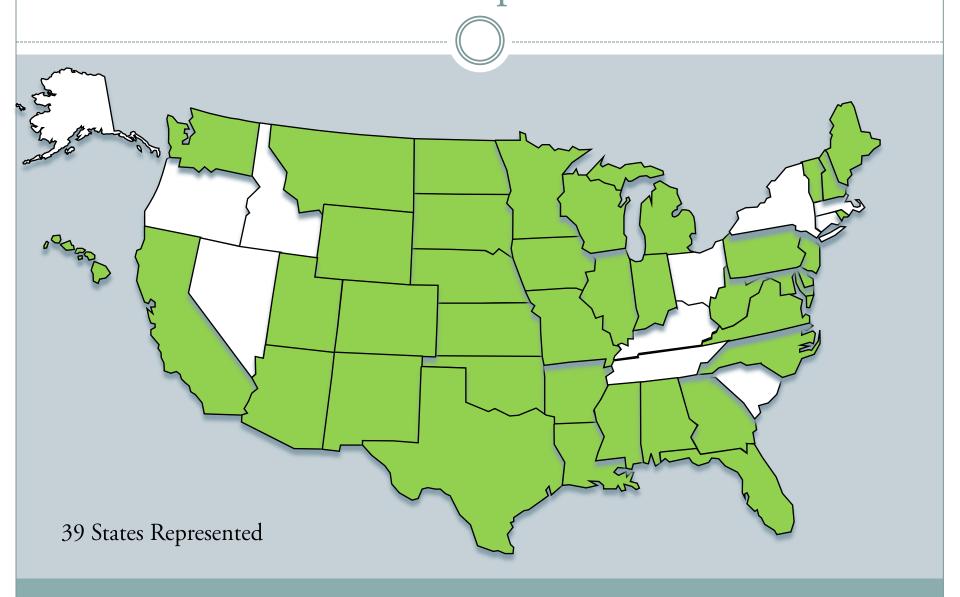
- In 2011, 26 states enacted significant changes in public pension plans by the end of June.
- In 2010, 21 states enacted changes. Some states acted in both years.

Causes:

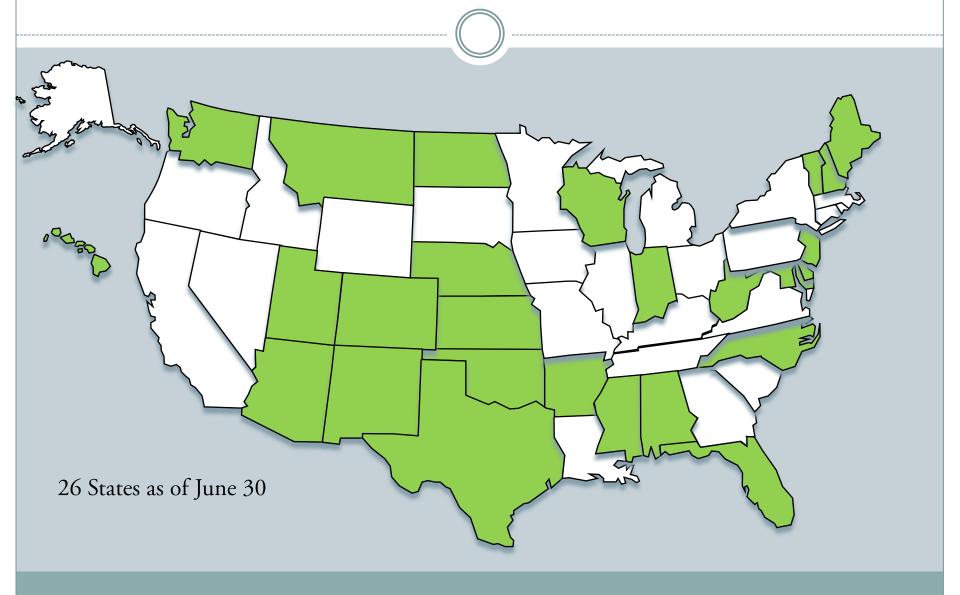
- Concerns about the viability of retirement plan benefits and funding that date to the 2001 recession;
- Severe investment losses in the 2007-2009 recession;
- Demographic change and state fiscal conditions.

•

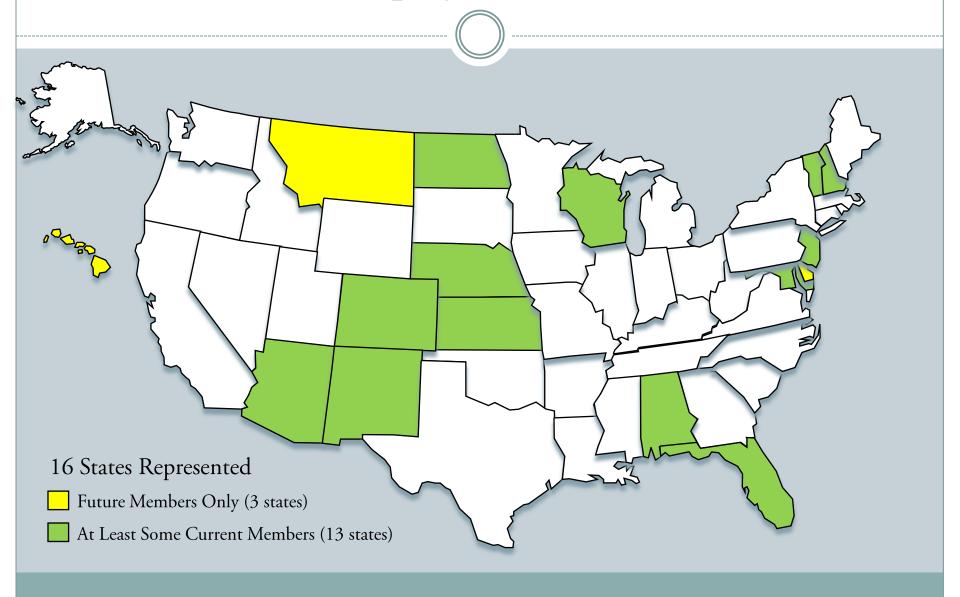
Major Pensions Legislation in 2010-2011: All Topics



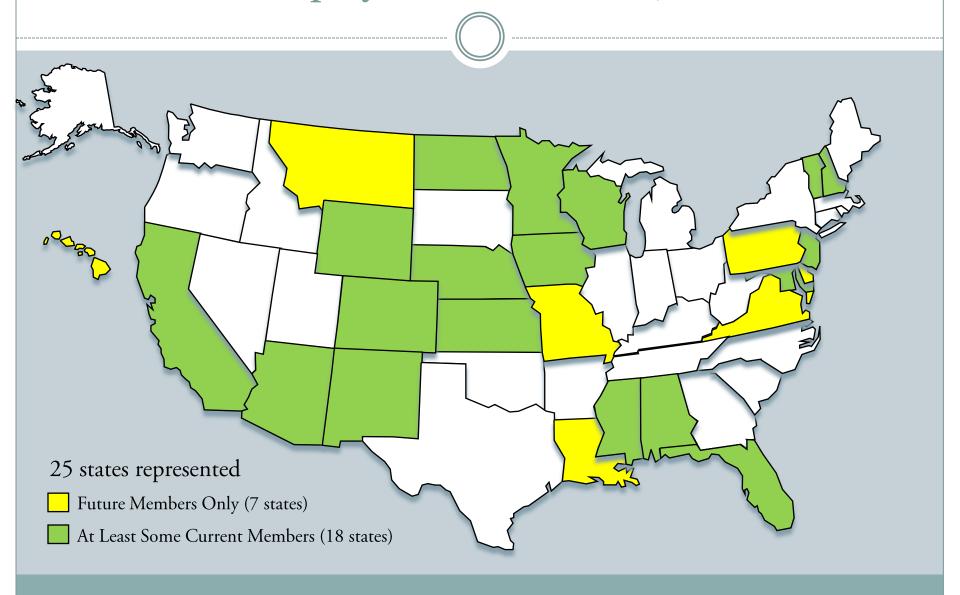
Major Pensions Legislation in 2011: All Topics



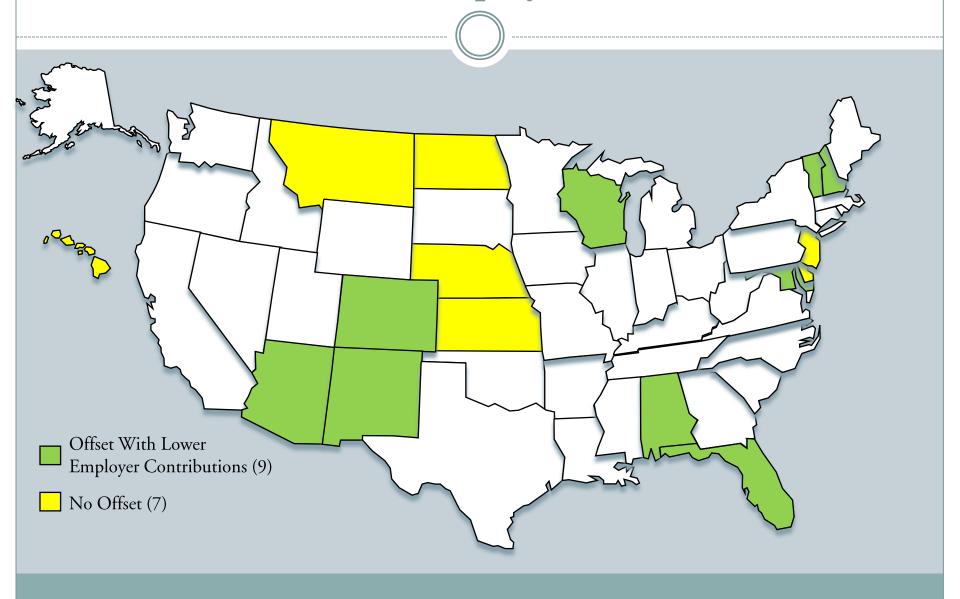
Increases in Employee Contributions, 2011



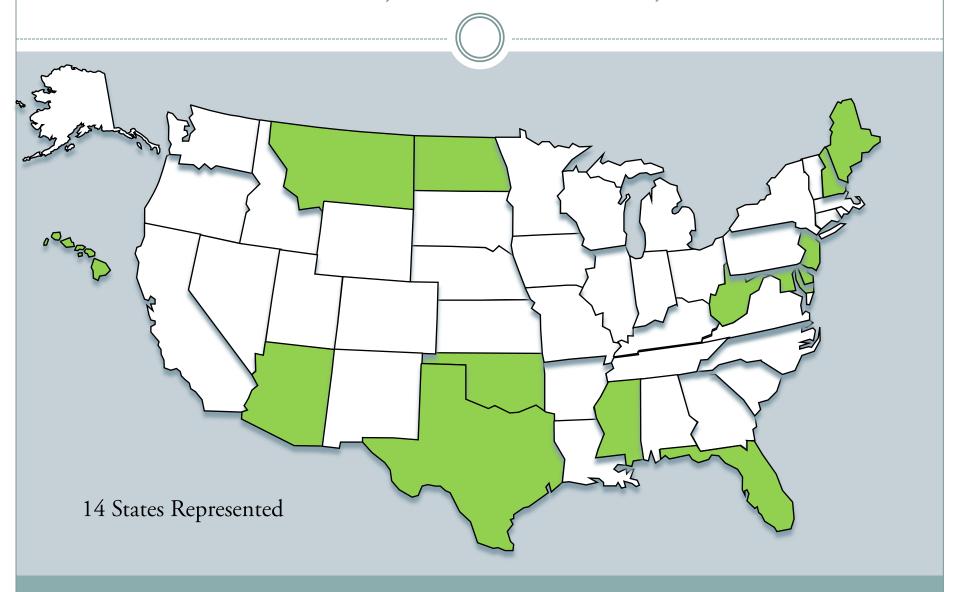
Increases in Employee Contributions, 2010 and 2011



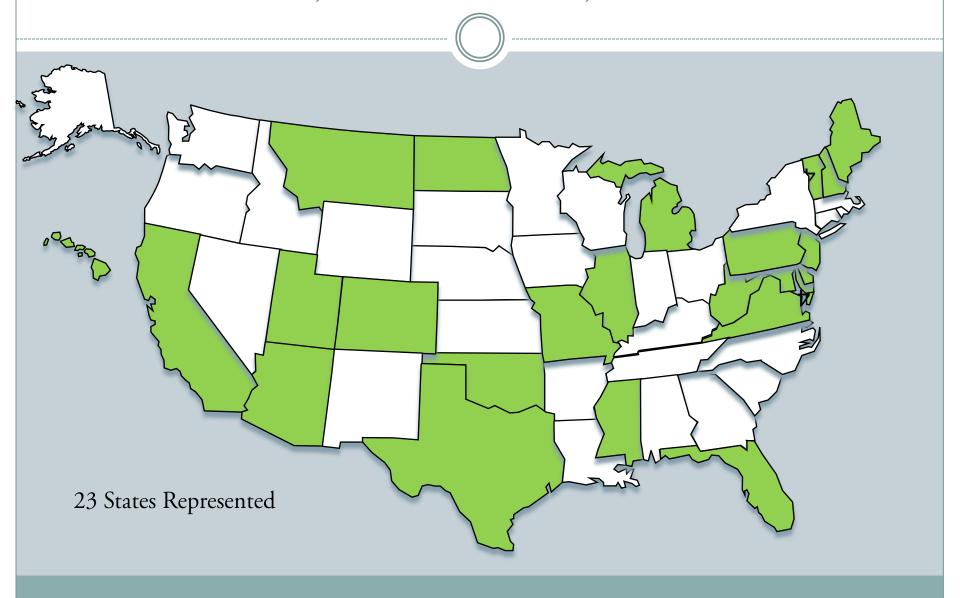
Offsets to Increases in Employee Contributions, 2011



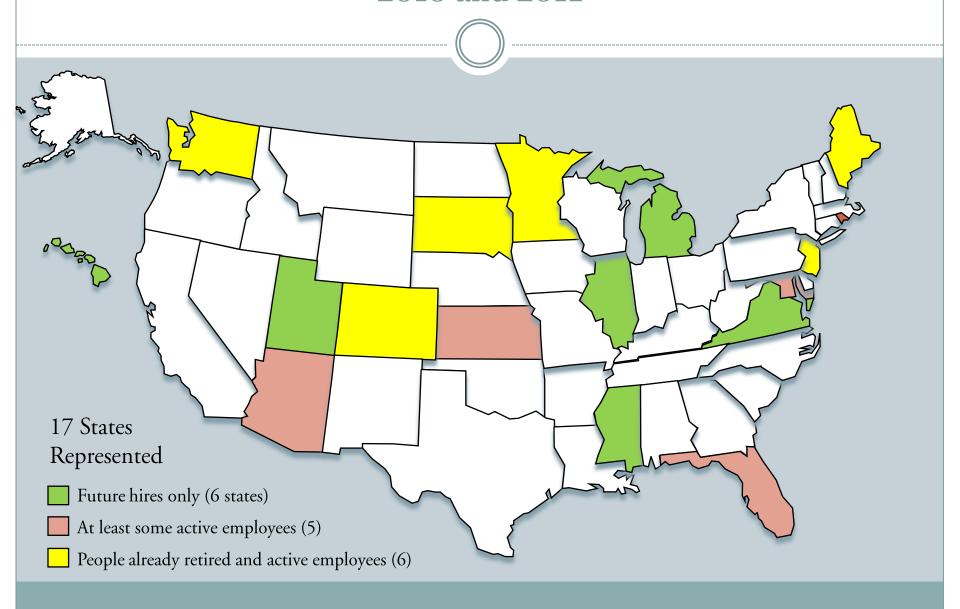
Higher Age and Service Requirements for Normal Retirement, for New Members, 2011



Higher Age and Service Requirements for Normal Retirement, for New Members, 2010 and 2011



Reduced Post-Retirement Benefit Increase 2010 and 2011



Additional State Issues in 2010 and 2011

- Longer vesting period for new members -- 12 states.
- Longer period for calculating final average compensation (meaning a lower base for a pension in most cases) --13 states.
- Reduced benefit for early retirement -- 15 states. For current employees in 4 states.
- Greater restrictions on retirees' return to covered service -- all retirees -- 12 states.

Trends in Pensions Policy in 2010 and 2011

- With two exceptions, states have revised rather than replaced traditional defined benefit pension plans.
- In 2010, Utah closed its DB plan for all state and local employees and is offering new employees a choice of a defined contribution plan and of a combined plan that includes a DB plan and a mandatory 401(k).
- Also in 2010, Michigan replaced its School Employees DB plan with a combined plan.
- Indiana created an alternative DC plan in 2011.

Trends in DB Plans in 2010 and 2011

- Costs have been shifted to members through higher contributions, longer service requirements, higher ages for normal retirement, and lower postretirement benefit adjustments.
- More restrictions on retirement before normal age and on retired people returning to covered service (often called "double-dipping).

Contribution Requirements in 2011

- Most states that increased employee contribution requirements in 2011 offset them with lower employer contributions, at least temporarily.
- This is a trend toward equalizing the employer and employee contribution rates.
- Also helps balance to highly-stressed state budgets (and local government budgets in some cases).
- An employee dollar is not worth as much as an employer dollar, and the practices does not leave pension funds harmless.

Sources and Contact Information

- This report is based on NCSL's annual reports on state pensions and retirement legislation.
- The 2010 report, covering legislation enacted through November 15, 2010, is available on the NCSL website at http://www.ncsl.org/default.aspx?tabid=20836
- Several 2011 reports are available at http://www.ncsl.org/Default.aspx?TabID=756&tabs=951,69,140#140
- For further information:
 Ron Snell -- ron.snell@ncsl.org
 303-856-1534