
69th Legislature 2025

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1	**** BILL NO. ****			
2	INTRODUCED BY ****			
3	BY REQUEST OF THE ****			
4				
5	A BILL FOR A	N ACT ENTITLED: "AN ACT GENERALLY REVISING AND CODIFYING LAWS REGARDING		
6	THE SEPARATION OF POWERS DOCTRINE; DEFINING THE POWERS OF THE LEGISLATIVE BRANCH,			
7	INCLUDING THE HOUSE OF REPRESENTATIVES AND THE SENATE; DEFINING THE POWERS OF THE			
8	EXECUTIVE BRANCH AND EXECUTIVE BRANCH OFFICERS; DEFINING THE POWERS OF THE JUDICIAL			
9	BRANCH; DEFINING THE POWERS OF THE BOARD OF REGENTS OF HIGHER EDUCATION AND THE			
10	BOARD OF EDUCATION; PROVIDING DEFINITIONS; AMENDING SECTIONS 2-15-1505 AND 2-15-1507,			
11	MCA; PROVIDING AN IMMEDIATE EFFECTIVE DATE."			
12				
13	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MONTANA:			
14				
15	NEW SECTION. Section 1. Separation of powers doctrine governmental powers generally			
16	limits. (1) The powers of the executive branch and judicial branch are limited to those enumerated in the			
17	Montana cons	titution and granted by law.		
18	(2)	The legislature may not enact a law that is contrary to the constitution or exercise executive		
19	branch powers	s provided for in [section 5] or judicial branch powers provided for in [section 6].		
20	(3)	The executive branch may not exercise legislative branch powers provided for in [sections 2		
21	through 4] or judicial branch powers provided for in [section 6].			
22	(4)	The judicial branch may not:		
23	(a)	exercise legislative branch powers provided for in [sections 2 through 4];		
24	(b)	amend the effective date of an act of the legislature before the law becomes effective;		
25	(c)	declare a law unenforceable as applied towards anyone other than the parties involved in a		
26	case or contro	versy; or		
27	(d)	exercise executive branch powers provided for in [section 5].		
28	(5)	The power of the board of regents is defined as provided in [section 7].		

- 1 -

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As of: 2024/12/03 08:59:07

Drafter: Jaret Coles, LC PD 0109 Version 7

1 (6) The power of the board of public education is limited as provided in [section 7]. 2 3 NEW SECTION. Section 2. Legislative branch power. Article V of the Montana constitution vest 4 the legislature with power that cannot be exercised by other branches of government. This power is exercised 5 through a legislature consisting of a senate and a house of representatives. The legislature's power includes, 6 but is not limited to authority to: 7 (1) increase the limit on a length of a subsequent legislative session; 8 (2) enact, amend, and repeal statutes; 9 (3) appropriate money; (4) enact laws to insure the continuity of government during a period of emergency without regard 10 11 for other provisions of the constitution; 12 adopt a code of ethics prohibiting conflict between public duty and private interest for members (5) 13 of the legislature and all state and local officers and employees; 14 (6) overrule the governor's veto of bill as authorized by Article VI, section 10, of the Montana 15 constitution; 16 (7) make recommendations concerning a districting and apportionment plan before it becomes 17 law; 18 (8) make joint rules of the legislature; 19 interpret the joint rules of the legislature without interference from any other branch of (9)20 government; 21 (10)regulate certain activities of the judicial branch, including: 22 (a) disapproving rules of procedure promulgated by the supreme court in either of the two sessions following promulgation; 23 24 (b) as authorized by Article VII, section 6, of the Montana constitution, changing the number and 25 boundaries of judicial districts and the number of judges in each district; and 26 (c) as authorized by Article VII, section 11, of the Montana constitution, creating a judicial 27 standards commission and providing for statutory exceptions to judicial confidentiality; 28 (11)refer measures to the people and regulate elections, including:

**** 69th Legislature 2025

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1	(a)	referring any act of the legislature except an appropriation of money to the people for approval;			
2	(b)	referring proposed amendments to the Montana constitution to the people for ratification;			
3	(c)	ordering a special election for initiative and referendum measures;			
4	(d)	specifying by law the requirements for residence, registration, absentee voting, and			
5	administration of elections;				
6	(e)	providing, at the option of the legislature, a system of poll booth registration;			
7	(f)	ensuring the purity of elections and guarding against abuses of the electoral process; and			
8	(g)	as authorized by Article IV, Section 4 of the Montana constitution, specifying additional			
9	qualifications for any public office;				
10	(12)	monitor and exercise legislative oversight over other branches of government, including:			
11	(a)	establishing a legislative council and other interim committees;			
12	(b)	auditing state and local government finances and programs; and			
13	(c)	investigating any subject relevant to the proper discharge of the legislature's function;			
14	(13)	specify by law the grounds for impeachment;			
15	(14)	select by law the tribunal to hear and resolve impeachment charges;			
16	(15)	tax, borrow, and otherwise raise revenue, including but not limited to:			
17	(a)	providing for property tax exemptions;			
18	(b)	providing independent appeal procedures for taxpayer grievances;			
19	(c)	as authorized by Article VIII, section 8, of the Montana constitution, authorizing state debt;			
20	(d)	limiting debts of counties, cities, towns, and all other local governmental entities;			
21	(e)	ensuring strict accountability of all revenue received and money spent by the state and			
22	counties, cities, towns, and all other local governmental entities; and				
23	(f)	providing for a unified investment program for public funds, a public retirement system, and			
24	state workers compensation insurance fund assets; and				
25	(16)	enact laws governing, and to be implemented by, the board of public education and the board			
26	of regents.				
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NEW SECTION. Section 3. Legislative branch power -- house of representatives. The house of

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69th Legislature 2025 PD 0109 Version 7 1 representatives has sole power to: 2 judge the election and qualifications of its members; (1) 3 (2) choose its officers from among its members; 4 (3) keep a journal; 5 (4) adopt, amend, repeal, and interpret rules governing its proceedings; and 6 (5) impeach public officers. 7 8 NEW SECTION. Section 4. Legislative branch power -- senate. The senate has sole power to: 9 (1) judge the election and qualifications of its members; 10 (2) choose its officers from among its members; 11 (3) keep a journal; adopt, amend, repeal, and interpret rules governing its proceedings; and 12 (4) 13 (5) confirm appointments made by the governor for: 14 vacancies in the supreme and district courts, as authorized by Article VII, Section 8 of the (a) 15 Montana constitution; 16 (b) regents of higher education, as authorized by Article X, section 9(2)(b) of the Montana 17 constitution; 18 members of the board of public education, as authorized by Article X, Section 9(3)(b) of the (c) 19 Montana constitution; 20 commissioner of the department of labor, as authorized by Article XII, section 2(1); and (d) 21 (e) all other officers provided for in the constitution or by law whose appointment or election is not 22 otherwise provided, as authorized by Article VI, section 8 of the Montana constitution. 23

NEW SECTION. Section 5. Executive branch power. Article VI of the Montana constitution, vests the executive branch with power that cannot be exercised by other branches of government. This power is exercised through a governor, lieutenant governor, secretary of state, attorney general, superintendent of public instruction, auditor, board of regents, and board of public education. The executive power includes:

(1) the authority of the governor to:

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As of: 2024/12/03 08:59:07
Drafter: Jaret Coles, LC

PD 0109 Version 7

1 (a) faithfully execute laws; 2 as authorized by Article VI, section 6, of the Montana constitution, fill a vacancy by appointment (b) 3 in the office of lieutenant governor, office of secretary of state, attorney general, auditor, or superintendent of 4 public instruction; 5 (c) as authorized by Article VI, section 8, of the Montana constitution, appoint all officers provided 6 for in the constitution or by law whose appointment or election is not otherwise specified. 7 (d) as authorized by Article VI, section 9, of the Montana constitution, submit a budget to the 8 legislature setting forth in detail for all operating funds, proposed expenditures, and estimated revenue of the 9 state; 10 (e) convene a special session of the legislature; 11 (f) as authorized by Article VI, section 10, of the Montana constitution, veto certain bills of the 12 legislature; 13 grant reprieves, commutations and pardons, restore citizenship, and suspend and remit fines (g) 14 and forfeitures subject to procedures provided by law; 15 (h) act as commander-in-chief of the militia forces of the state; 16 (i) require information in writing, under oath when required, from the officers of the executive 17 branch and officers and managers of state institutions; 18 appoint a committee to investigate and report upon the condition of any executive office or (j) 19 state institution; 20 as authorized by Article VII, section 8, of the Montana constitution, appoint a replacement for (k) 21 any vacancy on the supreme court justice or district court from nominees selected in the manner provided by 22 law; 23 (I) serve on the board of land commissioners; 24 (m) serve as an ex officio member of the board of regents and the board of public education, with power to break a tie vote of the state board of education; 25 26 (n) as authorized by Article X, section 9, of the Montana constitution, appoint members of the 27 board of regents of higher education and the board of public education; and 28 (o) perform duties provided in the Montana constitution and by law;

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1	(2)	(2) the authority of the lieutenant governor to:		
2	(a)	perform the duties provided by the governor;		
3	(b)	as authorized by Article VI, section 14, of the Montana constitution, assume the power of the		
4	governor during a vacancy in that office; and			
5	(c)	perform any other duties provided by law;		
6	(3)	the authority of the secretary of state to:		
7	(a)	maintain official records of the executive branch as provided by law;		
8	(b)	maintain official records of the legislature as provided by law;		
9	(c)	as authorized by Article III, section 4, of the Montana constitution, administer the filing and		
10	certification of citizen initiative petitions;			
11	(d)	as authorized by Article III, section 5, of the Montana constitution, administer the filing and		
12	certification of citizen referendum petitions to approve or reject an act of the legislature;			
13	(e)	as authorized by Article III, section 7, of the Montana constitution, submit an initiative or		
14	referendum to the qualified electors at the next regularly scheduled statewide election when a ballot measure is			
15	declared invalid because the election was improperly conducted;			
16	(f)	as authorized by Article XIV, section 2, of the Montana constitution, administer the certification		
17	and filing of citizen petitions calling for a convention to revise, alter, or amend the Montana constitution;			
18	(g)	as authorized by Article XIV, section 9, of the Montana constitution, provide for the filing of		
19	citizen initiative petitions to amend the Montana constitution;			
20	(h)	as authorized by Article IV, section 8, of the Montana constitution, enforce certain term limits		
21	through a ballot certification process;			
22	(i)	maintain plans filed by a districting and apportionment commission;		
23	(j)	as authorized by Article VI, section 10, of the Montana constitution, conduct a veto override poll		
24	for certain acts	s of the legislature when it is not in session;		
25	(k)	keep the great seal of the state;		
26	(1)	serve on the board of land commissioners; and		
27	(m)	perform any other duties provided by law;		
28	(4)	the authority of the attorney general to:		

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69th Legislature 2025 Drafter: Jaret Coles, LC PD 0109 Version 7

1 (a) serve as the chief legal officer of the state; 2 (b) serve on the board of land commissioners; 3 (c) as authorized by Article VI, section 14, of the Montana constitution, inform the legislature when 4 the governor is unable to discharge the powers and duties of that office; and 5 (d) perform any other duties provided by law; 6 (5) the authority of the superintendent of public instruction to: 7 serve on the board of land commissioners; (a) 8 (b) serve as an ex officio member of the board of regents of higher education and the board of 9 public education; and 10 (c) perform any other duties provided by law; 11 (6) the authority of the auditor to: 12 (a) serve on the board of land commissioners; perform any other duties provided by law; 13 (b) the authority of the board of public education to perform duties provided by law and [section 7]; 14 (7) 15 and 16 (8) the authority of the board of regents to perform duties provided by law and [section 7]. 17 18 19 NEW SECTION. Section 6. Judicial branch power. Article VII of the Montana constitution vests the 20 judicial branch with power that cannot be exercised by other branches of government. This power is exercised through a supreme court, district courts, justice courts, and such other courts as may be provided by state 21 22 statute. The judicial power includes: 23 (1) the authority to: 24 (a) as authorized by Article II, section 7, of the Montana constitution instruct juries in suits for 25 defamation; 26 (b) as authorized by Article II, section 16, of the Montana constitution, provide a speedy remedy for 27 every injury of person, property, or character unless limited by a workers' compensation law; 28 (c) as authorized by Article II, section 20, of the Montana constitution, oversee the prosecution of

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Unofficial Draft Copy

As of: 2024/12/03 08:59:07 Drafter: Jaret Coles, LC

PD 0109 Version 7

1	criminal	offense	laws;
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- (d) as authorized by Article II, section 29, of the Montana constitution, account for funds received in litigation through eminent domain;
- (e) as authorized by Article II, section 30, of the Montana constitution, hear confessions regarding treason against the state;
- (f) as authorized by Article IV, section 2, of the Montana constitution, determine if a person is disqualified from being a qualified elector because of a current sentence for a felony, or an unsound mind;
- (g) as authorized by Article IV, section 7, of the Montana constitution, oversee a preelection challenge to the procedure by which an initiative or referendum qualified for the ballot or a postelection challenge in the manner provided by law;
- (h) as authorized by Article VII, section 4(3), of the Montana constitution, try and determine contested elections as provided by law; and
- (i) as authorized by Article V, section 10, of the Montana constitution, exercise jurisdiction that is provided to courts by law;
- (2) the authority of the supreme court to:
- 16 (a) as authorized by Article V, section 14(2), of the Montana constitution, select a fifth member of
 17 the districting and apportionment commission when the four members of the commission fail to make a
 18 selection;
- 19 (b) exercise appellate jurisdiction and issue, hear, and determine writs appropriate to appellate 20 jurisdiction;
 - (c) exercise original jurisdiction to issue, hear, and determine writs of habeas corpus;
- 22 (d) exercise original jurisdiction over such writs as specified by statute;
- 23 (e) exercise supervisory control over all other state courts;
 - (f) make rules governing appellate procedure, practice and procedure for all other state courts, admission to the bar, and the conduct of licensed attorneys;
- 26 (g) enact rules of procedure, subject to disapproval by the legislature in either of the two sessions following promulgation;
- 28 (h) substitute a district court judge in the event of disqualification or disability of the chief justice or

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As of: 2024/12/03 08:59:07

Drafter: Jaret Coles, LC PD 0109 Version 7

1 a justice; 2 as authorized by Article VII, section 11, of the Montana constitution, retire any justice or judge (i) 3 for a disability that seriously interferes with the performance of duties; and 4 (j) as authorized by Article VII, section 11, of the Montana constitution, censure, suspend, or 5 remove any justice or judge for willful misconduct in office, willful and persistent failure to perform his duties, 6 violation of canons of judicial ethics adopted by the court, or habitual intemperance; 7 (3) the authority of a district court to: 8 (a) exercise original jurisdiction in all criminal cases amounting to felony and all civil matters and 9 cases at law and in equity; 10 issue all writs appropriate to its jurisdiction; (b) 11 (c) exercise the power of naturalization; 12 (d) exercise jurisdiction delegated by a state statute; hear appeals from inferior courts as trials anew unless otherwise provided by a state statute; 13 (e) 14 and 15 (f) review decisions of administrative agencies when provided by a state statute; and 16 (5) the authority of a justice court to exercise original jurisdiction that is provided by a state statute. 17 (6) As used in this section, the following definitions apply: 18 "Appellate jurisdiction" means review of a decision of the district court or other lower court as (a) provided by a state statute. 19 20 "Eminent domain" has the same meaning as provided in 70-30-101. (b) 21 (c) "Felony" has the same meaning as provided in 45-2-101. 22 (d) "Original jurisdiction" means the authority of a court to hear, determine, and render judgment 23 on a case or controversy for the first time. 24 (e) "Person" has the same meaning as provided in 1-1-201. "Property" has the same meaning as provided in 1-1-205. 25 (f) 26 (g) "Supervisory control" means an extraordinary court remedy that is sometimes justified when 27 urgency or emergency factors exist making the normal appeal process inadequate, when the case involves

purely legal questions, and when one or more of the following circumstances exist:

PD 0109 Version 7

As of: 2024/12/03 08:59:07 69th Legislature 2025 Drafter: Jaret Coles, LC

- 1 (i) the other court is proceeding under a mistake of law and is causing a gross injustice;
- 2 (ii) constitutional issues of state-wide importance are involved; or
- 3 (iii) the other court has granted or denied a motion for substitution of a judge in a criminal case.
- 4 (h) "Treason" means levying war against the state, or in adhering to enemies of the state by giving 5 them aid and comfort.
 - (i) "Writ" means an order in writing issued in the name of the state or of a court or judicial officer.
 - (j) "Writ of habeas corpus" means a court order directed at the custodian of an individual petitioner to produce the petitioner before the court for the purpose of determining whether the petitioner is unlawfully imprisoned or restrained of liberty, the reason why the imprisonment or restraint is unlawful, and where and by whom the petitioner is confined or restrained.

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NEW SECTION. Section 7. Executive branch power of board of public education and board of regents -- definitions. (1) The board of public education and the board of regents are agencies of the executive branch of state government. As such, they are required to enforce, within their respective spheres, laws adopted by the legislature or by the people.

- (2) The oversight of the Montana University System entrusted by the state constitution to the board of regents refers to the kind of oversight customarily exercised by executive branch officers over operations assigned to them and does not extend to overriding state statutes. The board's power regarding the government, control, supervision, coordination, and management of the university system and other public educational institutions is assigned by law.
- (3) The duties entrusted by the state constitution to the board of public education are limited to executive branch functions and do not extend to overriding state statutes. The board of public education exercises general supervision over the public school system and such other public educational institutions as assigned by law.
- (4) The rights of the people protected in the United States and Montana constitutions extend fully to geographical areas under the control of the board of regents and board of public education. Those boards are obligated to respect and protect those rights and to implement laws that protect or enhance them.
 - (5) As used in this section, the following definitions apply:

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Unofficial Draft Copy

As of: 2024/12/03 08:59:07 Drafter: Jaret Coles, LC

PD 0109 Version 7

1 (a) "Board of public education" means the board of public education created in Article X, section 9, 2 subsection (3), of the Montana constitution and 2-15-1507. 3 (b) "Board of regents" means the board of regents of higher education established by Article X. 4 section 9, subsection (2), of the Montana constitution and 2-15-1505. 5 (c) "Coordination" means the process of organizing people or groups so that they work together properly and well. 6 7 (d) "General supervision" means general instructions are given and tasks are undertaken to 8 achieve required outcomes or objectives. 9 "Government" means authority to supervise, coordinate, manage and control. (e) 10 (f) "Manage" or "Management" means an activity inclusive of control and performed on a daily 11 basis. 12 "Supervision" means regular monitoring of the administrative, clinical, or clerical work (g) performance of a staff member, trainee, student, volunteer, or employee on contract by a person with the 13 14 authority to give direction and require change. 15 16 Section 8. Section 2-15-1505, MCA, is amended to read: 17 "2-15-1505. Board of regents of higher education. (1) The board of regents of higher education 18 created in Article X, section 9, subsection (2), of the Montana constitution consists of seven members 19 appointed by the governor and confirmed by the senate. The governor, superintendent of public instruction, and 20 commissioner of higher education are ex officio nonvoting members of the board of regents. 21 The board of regents is an executive agency of government, and as such is charged with 22 complying with and enforcing state law within the scope of its jurisdiction as provided in [section 7]." 23 24 Section 9. Section 2-15-1507, MCA, is amended to read: 25 "2-15-1507. Board of public education. The board of public education created in Article X, section 9,

subsection (3), of the Montana constitution consists of seven members appointed by the governor and

education are ex officio nonvoting members of the board of public education.

confirmed by the senate. The governor, superintendent of public instruction, and commissioner of higher

Unofficial Draft Copy As of: 2024/12/03 08:59:07

PD 0109 Version 7

69th Legislature 2025

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1 The board of public education is an executive agency of government, and as such is charged (2) 2 with complying with and enforcing state law within the scope of its jurisdiction as provided in [section 7]." 3 NEW SECTION. Section 10. Codification instruction. [Sections 1 through 7] are intended to be 4 5 codified as a new part of Title 1, chapter 1, and the provisions of Title 1, chapter 1, apply to [sections 1 through 6 7]. 7 NEW SECTION. Section 11. {standard} Effective date. [This act] is effective on passage and 8 9 approval. 10 - END -