


PROTECT THE CHILD, NOT THE PREDATOR



HELP STOP HUMAN TRAFFICKING

END DEMAND

CRIMINAL JUSTICE OVERSIGHT COUNCIL - HUMAN TRAFFICKING PRESENTATION



Table of Contents

02	Yellowstone Human Trafficking Task Force Overview
03	What's Now - What's Next
05	The Network
07	University of Alabama - Institute of Data & Analytics
12	MT DOC Human Trafficking Assessment Tool
20	Transaction Intercept - Street Grace
24	App Store Accountability Act - Digital Childhood Alliance
26	Buyers Unmasked Report - Rights4Girls
36	Acknowledgements



Website: www.yhttf.org
Facebook: <https://www.facebook.com/groups/FightTraffickingYellowstoneCountyMT/>
Emails: stoptraffickingmontana@gmail.com
pennyronning@gmail.com; stephaniebaucus@gmail.com

HISTORY AND MISSION

The Yellowstone Human Trafficking Task Force was created in 2016 to help coordinate the efforts of law enforcement, service providers, community groups, and volunteers in Yellowstone County, Montana, and the surrounding areas in their work to investigate and prosecute traffickers and buyers, to assist victims of labor and sex trafficking, to increase community awareness, and to prevent future trafficking. The Task Force was designated a 501 (c) (3) nonprofit in 2020.

The **mission of the Task Force** is to eliminate human trafficking in Yellowstone County, in Montana, and nationally by:

- Increasing awareness and educating communities,
- Engaging and training law enforcement and prosecutors to identify, investigate, and prosecute traffickers and buyers,
- Identifying, supporting, and protecting victims and survivors,
- Assisting educators and others who serve victims, survivors, and at-risk youth,
- Facilitating coordination and information sharing among service providers, supporting service providers, and developing partnerships to fill service gaps and avoid duplication of efforts,
- Activating government and business leaders to sponsor and support effective policy and legislation, and
- Working together to fight trafficking, protect its victims, and prosecute its criminal actors.

STRUCTURE, LEADERSHIP, AND MEMBERSHIP

The Task Force's volunteer co-chairs founded it in partnership with the FBI and the U.S. Attorney's Office.

The Task Force's **Steering Committee (SC)** comprises co-chairs, coordinators, committee chairs, and other leaders.

Co-Chairs and Co-Founders:	Penny Ronning	Stephanie Baucus
Board of Directors:	Penny Ronning	Stephanie Baucus
	Scott Koch	Erin Walker
	Melanie Tripp	
Data Analytics Coordinator:	Nicolette Rose, FBI	

The work of the Task Force is divided into three primary committees:

1. Prosecution and Law Enforcement

- Co-Chairs: Amanda Devous, FBI Zeno Baucus, USAO
Andy Yedinak, MT DOJ

2. Protection and Victim Services

- Co-Chairs: Erin Harris, BIA, MMIP Rhonda Busenitz, USAO
- Vice Chairs: Michele Stewart, FBI Erin Lambert, YWCA
- Secretary: Georgia Cady, Tumbleweed

3. Prevention and Community Awareness

- Co-Chairs: Melanie Tripp, Parks Martial Arts, ComTech
Scott Koch, Whitewood Transport, TAT

The Task Force includes over **1,000 representatives from over 100 organizations**, including the USAO, FBI, MTDOJ, local law enforcement, prosecutors, government, schools, hospitals, nonprofits, churches, businesses, and the community.

HOW TO GET INVOLVED

The Task Force meets quarterly, and its members are involved in various efforts to fight trafficking in Montana. Please contact the Task Force Co-Chairs if you want to join the email list or have any questions. Please follow us on Facebook or visit our website for more information.

Revision Date – September 9, 2025



HUMAN TRAFFICKING IN MONTANA

THE ISSUE



Human Trafficking is a **\$346.7B** global industry – bigger than McDonald's and Starbucks combined.



Billings Police Department:

- 22 Cases
- 278 child sexual abuse
- 9 arrests
- 13 sextortion/online grooming



MT DOJ since 2022:

- 317 Tips Received
- 91 Cases
- 40 arrests



Federal Prosecutions:

- 2000-2025 - 16 cases, 22 defendants, 84 victims



National Trafficking Hotline/Polaris reports since 2007:

- 1,777 Signals
- 319 Cases
- 641 Victims



Online Ad Activity:

- 282 Commercial sex ads/day in MT
- 68% of all ads in MT from one trafficker



NIBRS Offense Data:

- 2015-2022- 16 HT cases
- 2023-2024- 21 HT cases
- 2015-2025 Prostitutions or Purchase- 299 offenses



Illicit Massage Business:

- 25 IMBs in MT in 2025
- 24/7 onsite, debt bondage.
- IMBs earn \$3,800 - \$18,000/victim each month

Victims Served

MT DOJ VICTIM SERVICES
2024-2025

Survivors

27 Total

- Under 18: 2
- 18 - 30: 10
- 31 - 50: 15



Needs

- 12** Emergency Housing
- 12** Medical/Mental Health
- 8** Long-Term, Safe housing
- 6** Transportation
- 2** Relocation

Gaps Identified

- **Housing**
- **Shelter**
- **Mental Health**
- **Peer Support**
- **Funding**

MONTANA RECOMMENDATIONS



STRENGTHEN SURVIVOR-CENTERED LAW

Adopt Maine's Survivor Model: decriminalize exploited people, target buyers & traffickers.

Expand forced-criminality screening & vacatur for survivors.

1

2

EXPAND ENFORCEMENT & CAPACITY

Add additional MT DCI full-time agents for State-wide coverage.

Add additional victim specialists to adequately meet increased need.

Fund \$300k annually for training, and CEUs for law enforcement, schools, transit, and child-serving sectors.



3

DISRUPT DEMAND

Deploy Transaction Intercept to deter buyers & aid stings.

Launch an Illicit Massage Task Force using licensing, tax, and RICO strategies.



REGULATE TECHNOLOGY

Pass App Store Accountability Legislation (Utah model): Parental Consent, Accurate age ratings, verified age categories.

Close gaps on AI-generated CSAM & IBSA (passed in 2025 and will need ongoing updates).

Monitor AI companion risks: 72% of teens use, 34% report unsafe experiences.



5

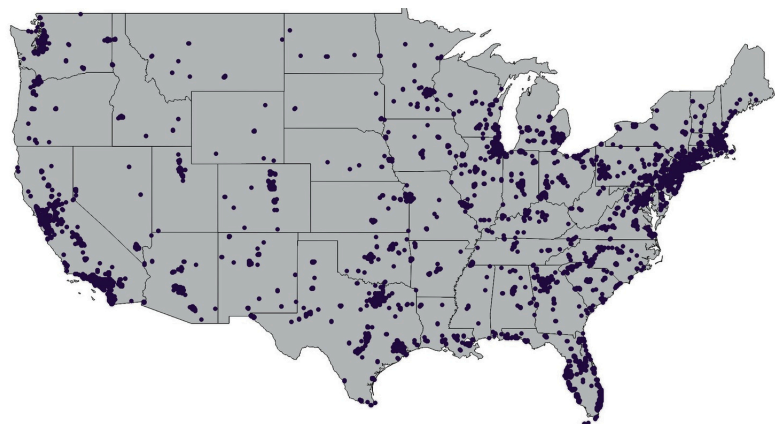
4

EXPAND VICTIM SERVICES

Recommendations to increase funding for emergency shelter, winter clothing, phones/phone cards, transportation, medical care, and mental health.

The Illicit Massage Industry

The illicit massage industry (IMI) is one of the largest and most networked sex trafficking markets in the United States. The IMI consists of storefronts known as illicit massage businesses (IMBs) that put on the façade of a legitimate massage business in order to provide commercial sex services.



15,000+ IMBs
in all 50 states¹

"Sex trafficking is a massive, worldwide problem that can take many forms. One of the most prolific: America's multibillion-dollar illicit massage industry." - USA TODAY²



\$5+ billion
nationally per year³



9.4% growth
year over year since 2019⁴



1 x 2 In New York, for every 1 Starbucks there are 2 IMBs⁵



1 x 3 In California, for every 1 McDonalds there are 3 IMBs⁶

~124,000

IMBs nationally every day 7 commercial sex transactions in

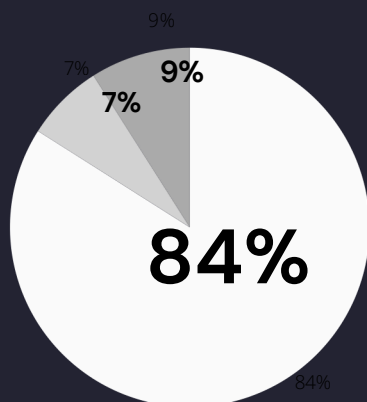


~85

sexual assaults
per minute⁸



Country of Origin of Victim Workers⁹



China
Thailand
Other



~68% of Victim Workers¹⁰ are undocumented



~\$45,000
Average debt for women trafficked in IMBs¹¹



**12-16
6 days**

hours per day¹²
per week in IMBs

Sources

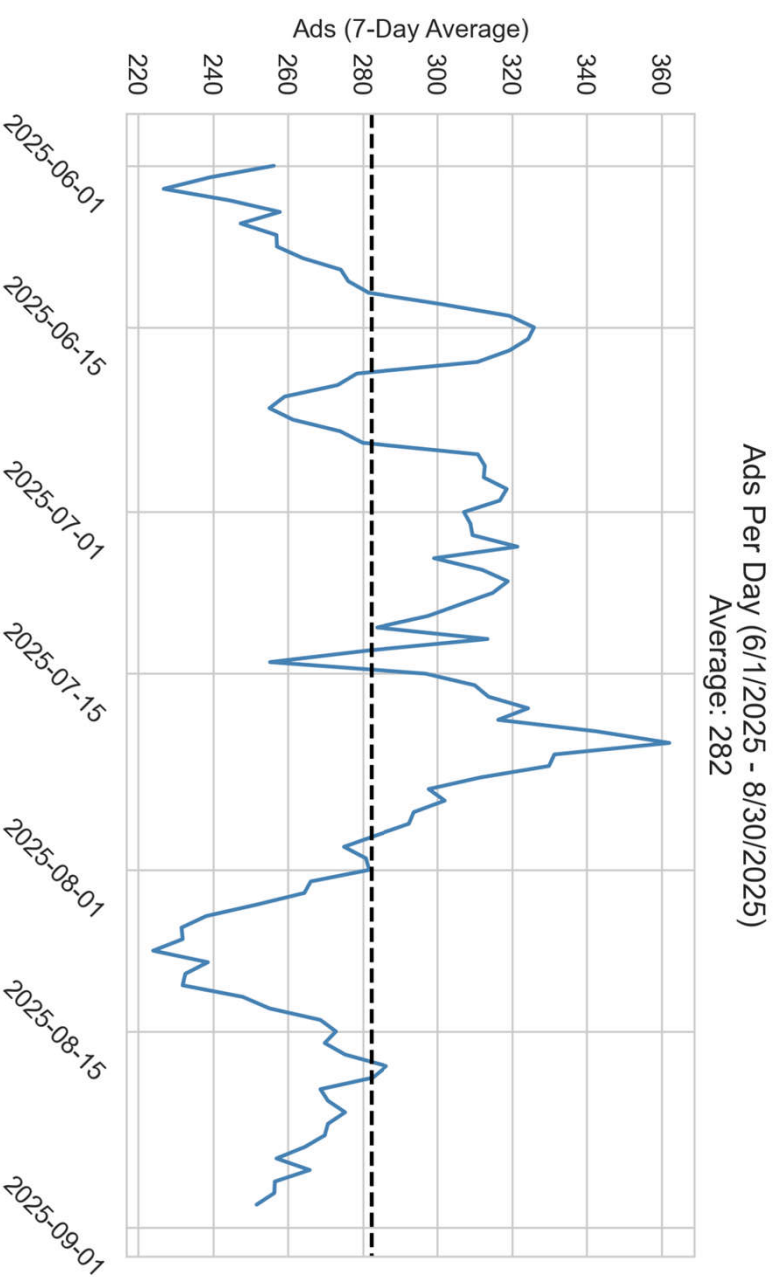
1. Based on data collected by The Network in November 2024 from explicit sex buyer review websites, for a total of 15,537 IMBs.
2. <https://www.usatoday.com/story/news/investigations/2019/07/29/12-trafficking-statistics-enormity-global-sex-trade/1755192001/>.
3. Vanessa Bouche & Sean M Crotty (2017): Estimating demand for illicit massage businesses in Houston, Texas, Journal of Human Trafficking, DOI:10.1080/23322705.2017.1374080.
4. Based on data collected in November 2024 from explicit sex buyer review websites.
5. Based on data collected in November 2024 from explicit sex buyer review websites compared to number of Starbucks locations in New York. See <https://www.scrapehero.com/location-reports/Starbucks-USA/>.
6. Based on data collected in November 2024 from explicit sex buyer review websites compared to number of McDonald's locations in California. See <https://www.scrapehero.com/location-reports/McDonalds-USA/>.
7. Demand studies completed in different cities (for example, Bouche & Crotty [2017] above), in which IMBs are observed and daily customers counted, have shown an average range of 8 to 12 customers per day at a single IMB. Taking the lower average of 8 customers per day multiplied by 15,537 IMBs, that's 124,296 transactions per day across the country.
8. Transactions per day divided by minutes in a day (1,440 minutes), equaling 86.3 sexual assaults per minute.
9. Polaris, Human Trafficking in Illicit Massage Businesses. January 2018. <https://polarisproject.org/massage-parlor-trafficking-report>.
10. Restore NYC (2017). HTIC Summer Findings Report. The report showed 68% of Chinese women served through the NYC Human Trafficking Intervention Courts who reported being trafficked were undocumented.
11. Ibid. The report showed that the Chinese women who self-reported being trafficked had an average of \$45,000 debt, ranging from \$8k-\$200k USD. 12. Polaris, Human Trafficking in Illicit Massage Businesses (2018).

Montana Activity

Sex Trafficking Analytics for Network Detection and
Disruption

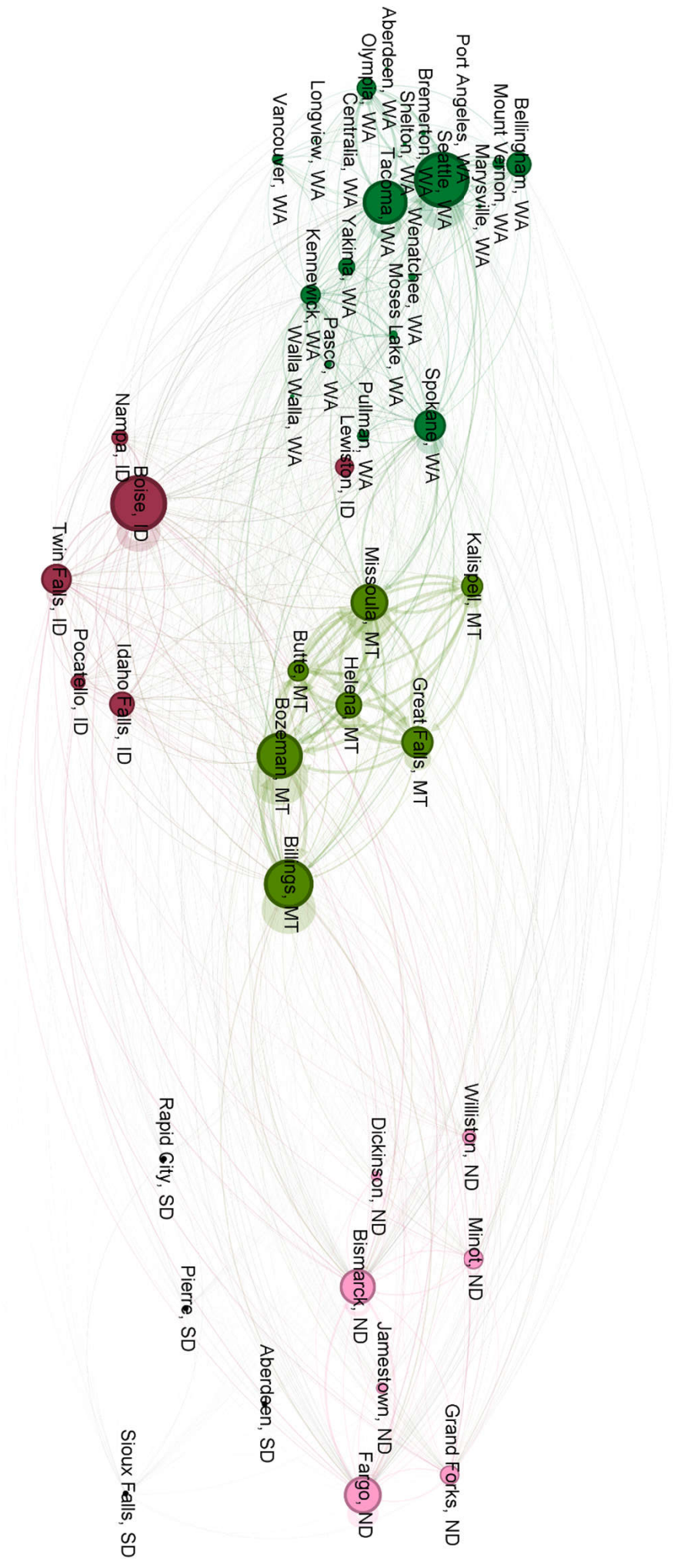
Ads Per Day in Montana

- From June-Aug, Montana averaged 282 commercial sex ads per day.
- Sex traffickers use ads to advertise victims.
- Not all sex ads are sex trafficking.



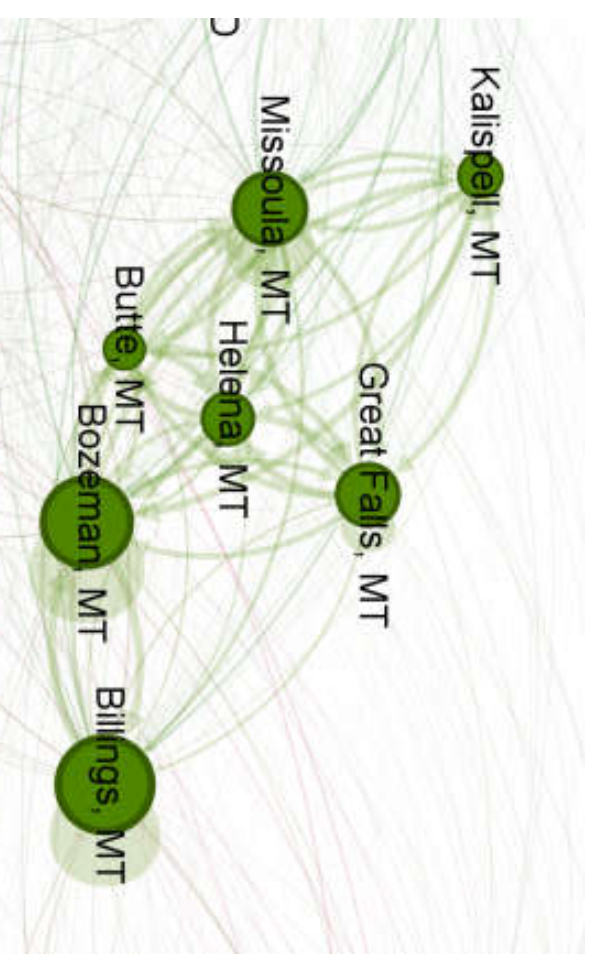


Sex Ad Traffic Patterns



Sex Ad Traffic Patterns

- The graph **ONLY** includes individuals who have placed ads in Montana.
- The importance of the city to the network is indicated by circle size
 - In this visualization, each city is represented by a circle whose size corresponds to its PageRank score - larger circles indicate cities that receive more "links" (connections) from other important cities. Cities with bigger circles have higher authority because they're connected to by many other well-connected cities, just like web pages that get links from authoritative sites.
- States have different colors





Spreadsheet - Sample of Ads

A	B	C	D	E	G
Component	Observations	Target	Top Site	Top State	Recent Post
C-118780	159	100	skipthegames (159)	Montana (159)	Cheap Asian Escort XXXXX Bi Gfe 69 Nure 406-224-6645 -11A
C-120885	161	100	skipthegames (161)	Montana (161)	GFE 406-952-9066 Kiss & Touch New girl MM-10A
C-121360	34	100	skipthegames (34)	Montana (34)	PRETTY / SWEET 406-215-1074 asian girls -9A
C-123837	97	25	skipthegames (97)	Montana (24)	All holes open 406-446-7321 erotic nury BBRJ -4.30
C-126986	174	98	skipthegames (174)	Montana (174)	hot like fire 406-224-6892 top service -8A
C-132100	154	100	skipthegames (154)	Montana (154)	new girl erotic b2b nury bodyslide 406-283-5559 -8
C-132710	159	100	skipthegames (159)	Montana (159)	406-287-1599 THE BEST GIRL= BEST SERV=-9
C-145664	76	86	skipthegames (76)	Montana (76)	Let me blow your mind. 406 559 0942
C-145975	159	100	skipthegames (159)	Montana (159)	Asian HOT GIRL GFE BBRJ 432-355-5521
C-146491	131	18	skipthegames (131)	New York (51)	Book the best Come&Get Your Sweet Piece Of Fun 505-788-6355
C-149543	33	73	skipthegames (33)	Montana (24)	HOT B2B NURJ MASSAGE 209-323-2664-7pm
C-150278	33	76	skipthegames (33)	Montana (25)	HOT B2B NURJ MASSAGE 719-316-0371-9am
C-150838	134	63	skipthegames (134)	Montana (84)	New Opening B.2.B G.F.E BBRJ NURJ 412-524-3030
C-154156	104	100	skipthegames (104)	Montana (104)	BRING IN YA FANTASY !! 406-430-4733 zt2
C-168304	40	80	skipthegames (40)	Montana (40)	SEXY Asian Escort BBRJ B2B all u need 406-952-2070 -4
C-169424	618	35	skipthegames (618)	Montana (216)	Available now hit me up Incall or Outcall Carfun,Home,Hotel,24Hours Service
C-169515	63	11	megapersonals (55)	North Carolina (25)	406-266-6061 b2b full service sexy Asian Hotties -9.30
C-169613	87	100	skipthegames (87)	Montana (87)	soft skin b2b nury kiss gfe 69 727-297-2761 A-9A
C-170830	820	19	skipthegames (820)	Virginia (479)	SEXY Asian Escort BBRJ B2B all u need 406-952-9115 -4
C-171388	69	17	skipthegames (68)	Colorado (17)	PRETTY / SWEET 406-401-7387 asian girls -10
C-174829	100	99	skipthegames (100)	Montana (99)	406-401-3488 Asian Babes Know Men Needed GFE BRJ A-9A
C-183852	745	20	skipthegames (745)	Ohio (277)	Sexy Asian Girls 210-600-1801 Full Service GFE BBRJ BBS 7E1
C-184049	174	90	skipthegames (174)	Montana (157)	new girls asia please call me 563-742-1862 -12
C-184394	280	68	skipthegames (279)	Montana (189)	
G-5274	33	12	megapersonals (31)	Idaho (5)	Latina super caliente

Word document - Ad Details

- Each row in the spreadsheet is a component.
- Each page in the Word document contains detailed information about that component.
- C-184394 (pictured at right) is likely an agency with multiple locations
 - They posted 280 times total Jun-Aug, 189 times in MT.
 - They target MT with 68% of their ads

Component C-184394	
Variable	Value
Unique URLs	280
Top States	Montana (189), Washington (90), Iowa (1)
Top Sites	skipthegames (279),callescott (1)
Target Frequency	68%

Recent Posts

- new girls asia please call me 563-742-1862 -12
- new girls asia please call me 563-742-1862 -4
- Sexy Asian Girls 563-742-1862 Full Service GFE BBBI 16E2
- asian girl vip gfe 563-742-1862 37E1
- asian girl vip gfe more 6969 563-742-1862 37E2

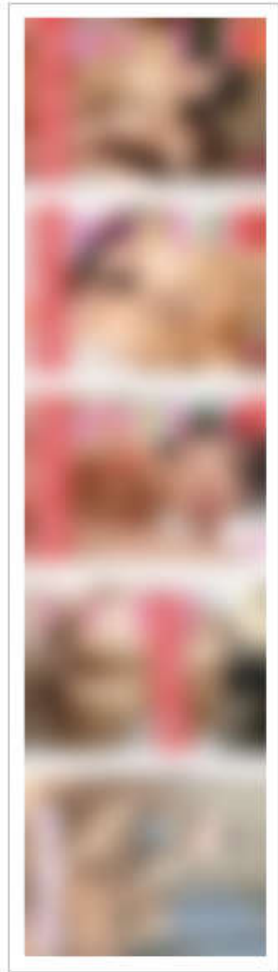
Recent URLs

- skipthegames.com/posts/seattle/female-escorts/asian/sexyasian-girls563-742-1862-fuy/175321369815
- skipthegames.com/posts/bozeman/female-escorts/asian/new-girlsasiaplease-call-me-56/815371078344
- skipthegames.com/posts/bozeman/female-escorts/asian/new-girlsasiaplease-call-me-56/124945676907
- skipthegames.com/posts/seattle/female-escorts/asian/sexyasian-girls563-742-1862-fuy/782035105935
- skipthegames.com/posts/seattle/female-escorts/asian/sexyasian-girls563-742-1862-fuy/674211671042

Recent Phone Numbers

- 5637421862

Recent Images





Human Trafficking Assessment

- If individual answers “yes” to any of the short screening questions, refer their information to COR Victim Services (corvictimliaison@mt.gov, 888-223-6332). They will conduct the extensive screening.
- When meeting with offenders, note potential risk factors
 - Homelessness, poverty, minimal education, substance use, LGBTQIA+, Native American, female, mental health disorders, previous victimization, incarceration
 - Although these factors are commonly seen among victims, it is important to know that *victims may be any age, race, gender, ethnicity, nationality, of LGBTQIA+ or immigration status, etc.*
 - Signs to watch for:

<ul style="list-style-type: none">• Is with a person who speaks for them• Is unsure of day, date, month, year• Moves frequently• Not in control of personal identification• Doesn't know where they live• Story doesn't make sense; seems scripted• Not allowed to come and go at will• Wears the same clothes over and over	<ul style="list-style-type: none">• Seems afraid to answer questions• Works long hours; exhausted; hungry• Someone else controls their money• Odd living/work space (may include tinted windows, security cameras, barbed wire, people sleeping/living at worksite)• Can't move freely; attached to someone• Owes a debt to employer
LABOR TRAFFICKING	SEX TRAFFICKING
<ul style="list-style-type: none">• Hired for a different job based on false promises• Fearful of employer or supervisor• Isolated from family; fears family harm if they quit• Lives where they work; can't choose where to live• Owes employer money and can't pay it back• Abnormal work hours; no breaks or vacations• Boss makes them lie about their job duties• Multiple people living in a cramped space: housekeeper, sales crew, live-in help	<ul style="list-style-type: none">• Works in the commercial sex industry: escort, exotic dancer, “prostitute,” “massage”• Signs of having sex with multiple people• Has pimp: male, female, boyfriend, husband• Tattoos or branding of ownership• Uses language of the sex industry• Inappropriate clothing for venue or weather• Physical abuse, drugs/alcohol, malnourished

1

- National Human Trafficking Hotline: 1-888-373-7888
- Montana Human Trafficking Hotline: 1-833-406-7867 (STOP)

1 Administration for Children & Families, & National Human Trafficking Training and Technical Assistance Center (2018, January). *Adult Human Trafficking Screening Tool and Guide*, 31.
https://acf.gov/sites/default/files/documents/otip/adult_human_trafficking_screening_tool_and_guide.pdf?utm_source=chatgpt.com.



Short Screening

Have you experienced...

1. Someone lying to you/betraying you to get you trapped into a job or situation you didn't want?
☐ Yes ☐ No Notes: _____
2. Having to repay someone (via money or favors) who provided you transportation, money, somewhere to stay, etc.?
☐ Yes ☐ No Notes: _____
3. Feeling like someone might hurt you or someone you love if you didn't do certain things?
☐ Yes ☐ No Notes: _____
4. Not having access to your own identification or travel documents?
☐ Yes ☐ No Notes: _____
5. Being unable to contact your friends, family, or go places you want?
☐ Yes ☐ No Notes: _____
6. Living where you work or where someone tells you to live?
☐ Yes ☐ No Notes: _____
7. Having explicit content of you online against your will/with threats or demands?
☐ Yes ☐ No Notes: _____
8. Being told to lie about the type of work you do?
☐ Yes ☐ No Notes: _____
9. Having to repay/pay off debt to someone by doing things you don't want to do in order to protect you or your loved ones?
☐ Yes ☐ No Notes: _____
10. Being unable to willingly leave your relationship and/or quit your job?
☐ Yes ☐ No Notes: _____
11. Feeling unsafe at home? What about with your family?
☐ Yes ☐ No Notes: _____

If individual answers "yes" to any of the short screening questions, refer their information to COR Victim Services (corvictimliaison@mt.gov, 888-223-6332).

REFERRAL MADE BY:

(Name) _____ **(Title)** _____ **(Email/Phone)** _____



*****FOR VICTIM SERVICES BUREAU USE*****

Extensive Screening

- Conduct this screening in a comfortable and safe environment. Be relaxed and use an approachable demeanor. Use empathetic listening and make good eye contact. Use note taking wisely. Be clear about your role and goals with the screening. Explain that you care about their situation. **Be sure to emphasize their safety and that this does not mean there will be a report to anyone unless they wish to. Be conversational.**
- Start with questions that ascertain lesser control (ex: inquire about living/working conditions before physical/sexual abuse).
- Be conscious of language used and mirror their language (ex: if the victim refers to their exploiter as her boyfriend, use that term instead of “pimp” or “trafficker”).
- Keep in mind that many victims do not self-identify as victims of human trafficking, whether they have a lack of knowledge about the crime itself, or their situation is all they know.
- Be aware that victims of trafficking are usually conditioned by the trafficker to not trust law enforcement or service providers.
- Be aware that the true story may not emerge until rapport has been built.
- Note that the order of the screening questions does not have to be followed (ex: if you know you are dealing with only sex trafficking, skip labor trafficking questions).

SAFETY

1. Do you feel safe right now? How can I help you feel safe? Are you safe at home?
☐ Yes ☐ No Notes: _____
2. Are there times where you don't feel safe?
☐ Yes ☐ No Notes: _____

FRAUD

1. How did you find out about your job/tasks and what were you told about it before you started?

DEBT-MONETARY

1. Did you have access to the money you earned?
☐ Yes ☐ No Notes: _____
2. Were you required to make a certain amount? What would happen if you didn't?
☐ Yes ☐ No Notes: _____



3. Did/do you owe anyone money? How did you incur it and is it difficult to pay off?

☐ Yes ☐ No Notes: _____

COERCION

1. Did you ever feel pressured to do something you didn't want to do? What were your expectations of what would happen if you didn't?

☐ Yes ☐ No Notes: _____

a. Did you ever see something bad happen to someone who didn't do what was expected of them? What happened and how did it make you feel?

☐ Yes ☐ No Notes: _____

2. Did anyone have explicit content of you (photos/videos, etc.) and use it against you/against your will?

☐ Yes ☐ No Notes: _____

3. Did anyone take your legal papers/ID?

☐ Yes ☐ No Notes: _____

4. Did you ever feel that if you left, your life would be more difficult?

☐ Yes ☐ No Notes: _____

5. Did you think anything would happen to other people in your life if you didn't pay your debts off?

☐ Yes ☐ No Notes: _____

FORCE

1. Did anyone excessively control or monitor your work or who you communicated with?

☐ Yes ☐ No Notes: _____

2. Were you able to access medical care?

☐ Yes ☐ No Notes: _____

3. Was there ever a time you wanted to leave but felt that you couldn't?

☐ Yes ☐ No Notes: _____

4. Did anyone ever force you to do something physically or sexually that you didn't feel comfortable doing?

☐ Yes ☐ No Notes: _____

5. Were you ever physically abused?

☐ Yes ☐ No Notes: _____

6. Were you ever sexually abused?

☐ Yes ☐ No Notes: _____

7. Did anyone ever introduce you to drugs as a form of control?

☐ Yes ☐ No Notes: _____



SEX TRAFFICKING

1. Did you ever have to engage in sexual acts against your will? Were you ever forced to for favors or money?

☐ Yes ☐ No Notes: _____

- a. Where did you do this work - online, escort services, street prostitution, informal arrangements, brothels, massage businesses, strip clubs, etc.?

- i. How was it advertised? _____
ii. Was there a quota? _____
iii. Who decided if sexual protection was used? _____
iv. What was the demographic of the customers? _____
v. How was this advertised? _____
vi. How were others recruited (bus stops, shelters, etc.)? _____

- b. Did you live in the establishment where you worked?

☐ Yes ☐ No Notes: _____

- c. Was there food/medical care?

☐ Yes ☐ No Notes: _____

- d. Were there security/mechanisms to prevent you from leaving?

☐ Yes ☐ No Notes: _____

2. Did anyone ever take photos of you? If so, what were they used for?

☐ Yes ☐ No Notes: _____

3. For women: were you forced to engage in sexual acts on your period or ever told to use anything that would prevent menstruation?

☐ Yes ☐ No Notes: _____

4. Did you ever see anyone under 18 YOA engaging in sex?

☐ Yes ☐ No Notes: _____

5. Were you allowed to communicate with family/friends/were you worried something would happen to those you cared about?

☐ Yes ☐ No Notes: _____

6. Were you ever transported to different locations? If so, where, how, and by who?

☐ Yes ☐ No Notes: _____

7. How did you meet your [boyfriend/pimp/trafficker/etc.]? Did they have an alias (street name)? Did you have an alias?

☐ Yes ☐ No Notes: _____



8. Did you ever receive any branding from your controller (ex: tattoos)?
☐ Yes ☐ No Notes: _____
9. Were you ever physically abused by your controller? Did you see anyone else being physically abused?
☐ Yes ☐ No Notes: _____
10. Were there ever multiple people engaging in commercial sex at once? About how old?
☐ Yes ☐ No Notes: _____
11. Was other criminal activity involved (drugs, gangs, theft, etc.)?
☐ Yes ☐ No Notes: _____
12. Did a partner or family member ever ask you to engage in commercial sex to “help the family/relationship”?
☐ Yes ☐ No Notes: _____

LABOR TRAFFICKING

1. How did you feel about where you worked and about your employer? Was there a hierarchy?

2. Did a partner/family member ever force you to work excessively? Did you have a quota?
☐ Yes ☐ No Notes: _____
3. Did you feel like you were paid fairly? What were your work hours and were you given breaks or days off?
☐ Yes ☐ No Notes: _____
4. Did you have to live in housing through your employer? If so, what were the conditions (where did you sleep, what were your tasks, fees, etc.)?
☐ Yes ☐ No Notes: _____
5. Did you have basic facilities (bathroom, etc.)? How did you get your necessities?
☐ Yes ☐ No Notes: _____
6. Was someone else in charge of your legal documents there?
☐ Yes ☐ No Notes: _____
7. Were you able to do things outside of work? Were there stipulations?
☐ Yes ☐ No Notes: _____
8. Did you have consistent access to enough food and/or medical care?
☐ Yes ☐ No Notes: _____
9. Were you allowed to communicate with family/friends? Were you worried something would happen to those you cared about?
☐ Yes ☐ No Notes: _____



10. Were there other criminal activity present (drugs, gangs, theft, etc.)?

☐ Yes ☐ No Notes: _____

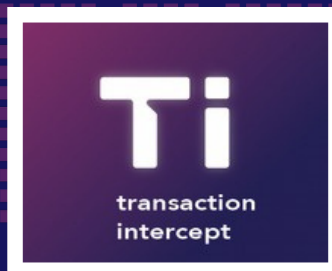
11. Were you in unsafe working conditions (safety equipment, chemicals, etc.)?

☐ Yes ☐ No Notes: _____



Notes

**5 South Last Chance Gulch
PO Box 201301
Helena, MT 59620-1301**



Powered by Street Grace



If your intent is to
harm a child
the internet is no
longer a safe place
for you to hide.

Redeeming technology, one transaction at a time, this award-winning program is directly disrupting the supply and demand of sex trafficking.



THE NEED

In 2022 there were over 32 million reports of child sexual abuse material online.

97.5% increase in incidents of online enticement of children from 2019 to 2020.

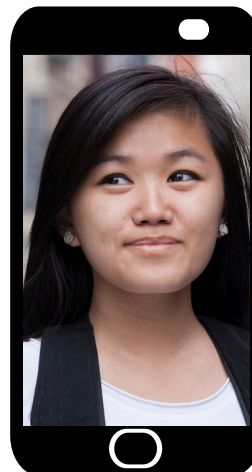
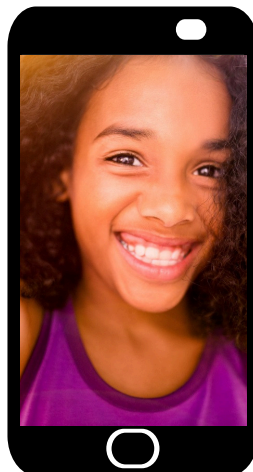
Between 2019 and 2021, sextortion reports more than doubled.

The purpose of Transaction Intercept (TI) is to annually disrupt hundreds of thousands of transactions to illegally purchase, sexually exploit, and abuse vulnerable individuals by using innovative technologies that target buyers and work with law enforcement to significantly impact demand in a measurable way.

THE SOLUTION

A collection of technologies that work together to automate the demand reduction process.

The automatization of Transaction Intercept removes the burden of human efforts to react to incoming messages, record outcomes, and make sense of the data.



Every conversation that a would-be predator has with Transaction Intercept is a conversation that he/she isn't having with a real minor.

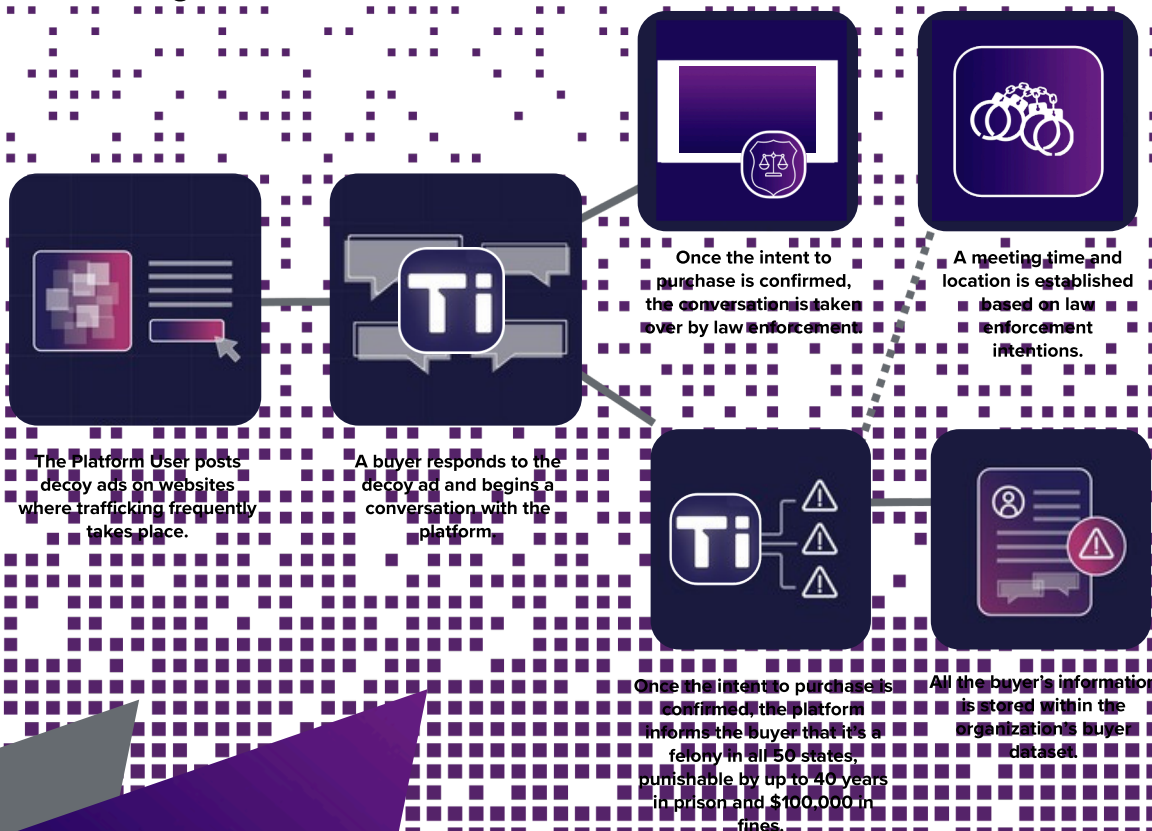


This technology was developed through an established partnership with BBDO and a brilliant and generous team of 100+ Microsoft volunteer software engineers through the Microsoft Hack for Good Project.

The language model and messaging have been informed by survivors and both state and local law enforcement agencies from across the country.

HOW IT WORKS

Through authored bot personas and a custom-built language model, this technology platform allows law enforcement to monitor conversations, enables them to gather/export data, and deliver deterrence messages.



“

“Transaction Intercept is the most sophisticated technology on the planet fighting human trafficking.”

Principal Microsoft Software Engineer

Today, law enforcement agencies across the country use TI for deterrence and operations. From coast to coast, police officers are using this proven, scalable solution to prevent the sexual exploitation of children.

With additional funding, capacity, and power, Transaction Intercept could disrupt hundreds of thousands of texts every single minute.

Ti



*As of 5.6.25

20,933

BUYERS

526,971

TEXTS

27,854

DISRUPTIONS

LAW ENFORCEMENT ADVISORY COUNCIL



Doug Gilmer



Nate Boulter



Tanya Gould



Jillian Wellard



CONTACT INFORMATION:

Brooke Ruffin
Street Grace
Vice President
Executive Director | GA

✉ ti@streetgrace.org

☎ 850-602-1869

Law Enforcement Feedback:

"What an incredible product you all have created! It seriously looks like one of the most beneficial products I have seen made for law enforcement in my career."

"You all are filling a great void in services here."

"It makes catching bad guys exciting and fun again."

"It multiplies the ability for more cops to get trained, be able to track down predators."



STREET GRACE™



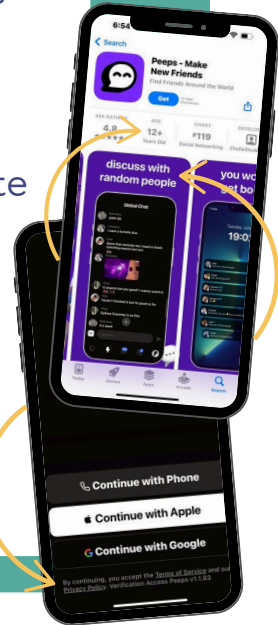
What is the APP STORE ACCOUNTABILITY ACT?

For all children under the age of 18



App stores connect children to millions of apps but fail to protect them by requiring parental consent or accurate app age ratings.

On average, kids use **40+ Apps** everyday



Parental Approval

MYTH: Bill targets specific apps

FACT: Parents control all downloads

App stores let minors enter into binding contracts by downloading apps and accepting terms of service without the legal capacity to consent. This bill closes this loophole by **requiring verified parental consent for each app download.**

Accurate Age Ratings

App age ratings must reflect actual content and in-app experiences, addressing the widespread concerns that apps misrepresent their suitability for children by downplaying mature content or features. It empowers parents to take legal action against misrepresented ratings.

Secure Age Verification

MYTH: Users must verify their age for each app download

FACT: App stores already store age information for their users

MYTH: App stores can't comply

FACT: App stores already have the necessary tools

App stores must **securely share verified age categories with apps**, enabling developers to comply with laws like COPPA (Children's Online Privacy Protection Act) and provide in-app experiences consistent with their stated age ratings, enhancing safety and simplifying compliance.

THE WALL STREET JOURNAL.

Apple's App Store Puts Kids a Click Away From a Slew of Inappropriate Apps

Analysis recommends that Apple, an emerging target for digital-safety advocates, apply independent review for software age ratings

App Store Accountability Act

APP STORES ARE THE BROKERS OF DIGITAL HARM AND EXPLOITATION



App stores are the digital gatekeepers of children's online lives, but they systematically harm them by treating them as adults and positioning them to consent to exploitative contracts with large corporations. App stores face little accountability for misleading age ratings, and they routinely make critical details, such as app content descriptors, hard to access. This makes informed consent effectively impossible.

Unlike nearly every other industry that markets products to children and teens, app stores have been practically exempt from child safety regulations. This creates dangerous loopholes in protections for minors, leaving them vulnerable to harm, abuse, and exploitation.

The App Store Accountability Act (ASAA) addresses several critical gaps in app store protections for children.

1. Parental Consent for Users Under 18

If individuals must be 18 to independently enter into binding contracts, the same standard should apply to the terms of service of app stores. By facilitating these agreements, app stores broker minors into contracts that they cannot legally consent to, exposing them to financial, personal safety, and legal risks. The ASAA closes this loophole by requiring app stores to obtain verifiable parental consent before minors can download apps or make in-app purchases.

2. App Store “Truth in Advertising”

App age ratings are often misleading, inconsistent, and unaccountable. The ASAA requires clear, accurate app descriptions and allows parents to take legal action if an app store or developer knowingly misrepresents the risks, ensuring that they are held responsible for deceptive ratings.

3. App Store Age Verification

App stores allow developers to unknowingly enter contracts with minors, creating legal, ethical, and safety risks, exposing children to unenforceable agreements and predatory situations. The App Store Accountability Act fixes this by requiring age verification and anonymized age categories for developers, ensuring compliance with privacy laws and stronger child protections.

Because app stores already collect birthdates, most adults link a credit card, and parents verify their children's ages, implementing age verification is both simple and technically feasible.

Senate Bill 142 passed with overwhelming bipartisan support

96% support in the Utah Senate

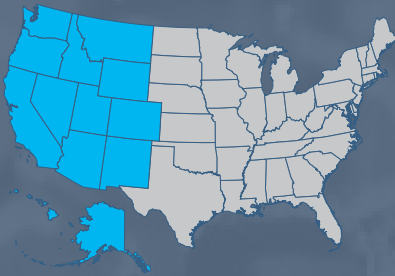
95% support in the Utah House

This legislation is supported by:



The following are excerpts from a report provided by Rights4Girls titled "Buyers Unmasked"

WEST



Picked up Aria, **young black girl, large tits, nice ass, I never pick up black girls too which says how hot she was, actually had a good personality as well**, until we started then she became a rusher, everything covered as well and once I finished she got off like mid finishing stroke. 100 all in which was cheapest I was quoted out there.



PHOENIX, AZ

FEB 2024

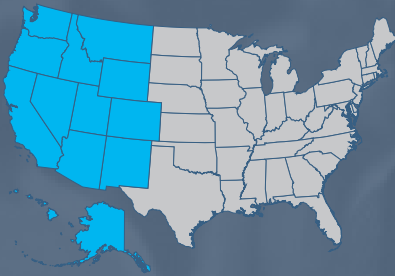
I just dropped off Adriana on the corner of Marina and Clearwater. **She's wearing a tight red tank top and she's just the right amount of high right now.** Be careful if you get her much later than this because I think she's going to see her dealer and might be a little irritable in about an hour. **Happy Hunting.**



MOHAVE COUNTY, AZ

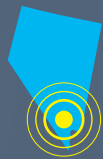
JUN 2024

WEST



Went and saw Tripps today. To start off with, **she is an open drug user**. There are pipes and needles laying around the room. She was smoking fentanyl while we had our date. I looked up when I was getting it from behind, and she was heating up the tinfoil, She also alluded to the track marks all on her arms and legs.

She would literally do anything you want. At one point **she got so high that she passed out and I had to wake her up.**



LAS VEGAS, NV

APR 2024

Something evil this way comes. **She's desperate for money. Needs to support her loser convict pimp.** He needs money—dope gambling and money to support his girlfriend. **He is most likely in the closet of the hotel room if you are brave enough to book with her.**

Be careful.

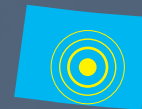


RENO, NV

JUL 2023

This girl is super ditzy but I said it before Ill say it again **she has an absolute killer dumper. I'm pumped so many loads into this chick she could probably shit out a clone of me.**

She goes on and off the radar but is most likely back for awhile.



COLORADO SPRINGS, CO

OCT 2024

SEE APPENDIX B FOR ADDITIONAL POSTS

LEGISLATIVE MODELS ON PROSTITUTION³³

 <p>Full criminalization</p>	<p>Prostitution is criminalized for everyone involved, including those who sell sex, those who buy sex, and those who facilitate prostitution and sell others for sex (i.e. pimps). This is the current legal model in nearly all U.S. states, Egypt, Romania, the UAE, among others.</p>
 <p>Legalization</p>	<p>Prostitution is a fully legal, licensed, and regulated industry. The state profits from the sale and sexual exploitation of people in prostitution. Legalization is in effect in places like Germany, Austria, the Netherlands, Switzerland, and several counties in Nevada.</p>
 <p>Full decriminalization</p>	<p>The state removes all laws regarding prostitution, leaving it to local jurisdictions to oversee. This is the model in New Zealand and several states in Australia.</p>
 <p>The Survivor Model</p>	<p>This Model ends the arrests and incarceration of all individuals bought and sold in the sex trade, and offers them essential medical, mental health, housing, and legal services. Sex buying, pimping, brothel-owning remain illegal. This is the legislative framework in Sweden, Norway, Iceland, Northern Ireland, France, Canada, the Republic of Ireland, Israel, and the state of Maine in the U.S.</p>

In both fully decriminalized and legalized environments, all aspects of prostitution are legal, including the purchase, sale, and promotion of sexual acts. The state defines and legitimizes prostitution as work and regulates it through labor laws. Law enforcement loses the ability to investigate and prosecute traffickers. The market for prostitution expands, increasing sex trafficking and sex tourism.

33 New Yorkers for the Equality Model, 2024



RISE OF GENDER-BASED VIOLENCE IN DECRIMINALIZED ENVIRONMENTS

Data from around the world indicates that normalization of the sex trade through decriminalization or legalization not only increases sex trafficking,⁶⁷ but contributes to an increase in gender-based violence.



New Zealand has the highest rate of intimate partner violence in the developed world,⁶⁸ a national crisis that law enforcement is forced to respond to every four minutes.⁶⁹



Nevada (the only U.S. state to have legalized prostitution within licensed brothels registered in rural areas) consistently ranks first⁷⁰ in the United States for domestic violence fatalities, third⁷¹ in the U.S. for rape and sexual assault; and fourth⁷² in the nation for women murdered by men. According to the Centers for Disease Control and Prevention (CDC), almost half of all women (48.1%) living in Nevada have experienced rape, physical violence, and/or stalking by an intimate partner.⁷³



In **Australia**, there was a 30% increase in femicide in 2024, with one woman murdered every four days by male violence.⁷⁴ Indigenous women were far more likely to be victims of homicide than non-Indigenous people.⁷⁵

67 Cho, Seo-Young, Axel Dreher, and Eric Neumayer. "Does Legalized Prostitution Increase Human Trafficking?" *World Development* 41, no. 1 (2013): 67-82. <https://ssrn.com/abstract=1986065>.

68 OECD Family Database, June 20, 2024, OECD, <https://web.archive.oecd.org/temp/2024-06-21/69263-database.htm>.

69 *Annual Report 2020/21*, New Zealand Police, 2021, <https://www.police.govt.nz/sites/default/files/publications/annual-report-2020-2021.pdf>.

70 *Understanding Domestic Violence in Nevada*, Rosenblum Allen Law Firm, 2024, accessed November 20, 2024, <https://www.rosenblumlawlv.com/domestic-violence-lawyer-las-vegas/>.

71 "Forcible Rape Rate per 100,000 Inhabitants in the United States in 2023, by State," Statista, released September 2024, based on 2023 data, <https://www.statista.com/statistics/232563/forcible-rape-rate-in-the-us-by-state/>.

72 Dana Gentry, "Nevada Has Nation's 4th Highest Rate for Intimate Murder of Women," *Nevada Current*, September 18, 2019, <https://nevadacurrent.com/briefs/nevada-has-nations-4th-highest-rate-for-intimate-murder-of-women/>.

73 Smith SG, S. Khatiwada, L. Richardson, KC Basile, NW Friar, J. Chen, H. Zhang Kudon, and RW Leemis, *The National Intimate Partner and Sexual Violence Survey: 2016/2017 State Report* (Atlanta, GA: Centers for Disease Control and Prevention, National Center for Injury Prevention and Control, 2023), <https://www.cdc.gov/nisvs/documentation/nisvs-2016-2017-state-report-508.pdf>.

74 "Australia Sees a Rise in Female Intimate Partner Homicide in New Research Report," *Australian Government Australian Institute of Criminology*, April 30, 2024, <https://www.aic.gov.au/media-centre/news/australia-sees-rise-female-intimate-partner-homicide-new-research-report>.

75 Kate Lyons, "Almost 30% Spike in Rate of Australian Women Killed by Intimate Partner Last Year, Data Shows," *The Guardian*, April 29, 2024, <https://www.theguardian.com/australia-news/2024/apr/29/30-spike-in-rate-of-australian-women-killed-by-intimate-partner-last-year-data-shows>.

THE SURVIVOR MODEL FRAMEWORK

1

Bifurcate the solicitation statute so that the acts of purchasing and selling sexual acts are separated.

2

Offer legal protection to prostituted people for engaging in prostitution.

3

Seal and expunge past prostitution records for prostituted people.

4

Maintain legal prohibitions for acts of purchasing sex, pimping, pandering, procurement, and brothel owning.

5

Penalize sex buyers with fines that are proportional to their verified income.

6

Invest in services and other resources for all prostituted people in the sex trade.

FOR MORE DETAIL, SEE APPENDIX A

C. The Survivor Model: Targeting Demand as Violence Prevention

“When you are cornered by hate, discrimination, and a lack of choices, you are not participating in a consensual act; you are being exploited. Prostitution thrives on this exploitation, involving the buying and selling of human beings solely to satisfy the sexual entitlement of those with money and power.”

Cristian Eduardo, LGBTQI+ rights advocate and survivor leader (New York)

Shrinking the Market

This legal framework was pioneered in Sweden in 1999 as part of a comprehensive Violence Against Women Act. Called the *Ban on the Purchase of Sexual Services Act*, the law criminalized the purchase of sexual acts, based on the government’s assessment that prostitution and its purchase is an act of gender-based violence and discrimination. After the law went into effect, street prostitution dropped by 40% and has remained at this lower level ever since.⁸⁷ In addition, the number of men purchasing sexual services has dropped from 13.6% to 7.4%.⁸⁸

“The Swedish market for human trafficking is practically dead.”

THE SWEDISH
AMBASSADOR FOR
COMBATting HUMAN
TRAFFICKING, 2021

In Norway, after its own abolitionist law went into effect, street prostitution decreased between 35-60%, while indoor prostitution was reduced by 10-20%.⁸⁹ Similarly, Northern Ireland witnessed a 50% reduction in people engaging in street prostitution after the law went into effect in 2014.⁹⁰ These declines indicate that holding sex buyers accountable correlates to a shrinking market for commercial sex and by extension, sex trafficking, thereby providing a critical mechanism for violence and sex trafficking prevention. In fact, both Norway⁹¹ and Sweden have observed reductions in human trafficking as a result of the Survivor Model.⁹² In 2021, The Swedish Ambassador for Combatting Human Trafficking declared, “The Swedish market for human trafficking is practically dead.”⁹³

A Culture of Equality and Justice

Shifting accountability from the prostituted individuals to sex buyers and other exploiters encourages society to change its views about the system of prostitution. In fact, Sweden, Norway, and Iceland—three of the first countries to implement the Survivor Model—boast the highest levels of gender equality in the world.⁹⁴ Margot Wallström, Sweden’s Minister of Foreign Affairs from 2014 to 2019,

87 Gunilla S. Ekberg, International Human Rights Lawyer, *Swedish Laws, Policies and Interventions on Prostitution and Trafficking in Human Beings: An Overview* (Institute for Feminism and Human Rights, February 16, 2015), <https://feminismandhumanrights.org/wp-content/uploads/2014/06/brief-law-and-policies-on-prostitution-and-thb-sweden-gunilla-s-ekberg-150216.pdf>.

88 Ibid.

89 Reuters, “Norway’s Closely Watched Prostitution Ban Works, Study Finds,” *Reuters*, August 11, 2014, <https://www.reuters.com/article/us-norway-prostitution-idUSKBN0GB1BL20140811/>.

90 J. Smith, *A Reanalysis of the Equality Model in Northern Ireland* (Nordic Model Now!, January 16, 2024), <https://nordicmodelnow.org/wp-content/uploads/2024/01/Northern-Ireland-FINAL.pdf>.

91 Reuters, “Norway’s Closely Watched Prostitution Ban Works, Study Finds,” <https://www.reuters.com/article/us-norway-prostitution-idUSKBN0GB1BL20140811/>.

92 Max Waltman, “Prohibiting Sex Purchasing and Ending Trafficking: The Swedish Prostitution Law,” *Michigan Journal of International Law* 33, no. 1 (2011): 133, <https://repository.law.umich.edu/mjil/vol33/iss1/507>.

93 Helmut Sporer, “Statement on the Consultation of the Committee on Gender Equality and Women of the State Parliament of North Rhine-Westphalia,” *Nordic Model Now!*, January 14, 2021, <https://nordicmodelnow.org/wp-content/uploads/2021/03/helmut-sporer-statement-in-english-1.6.21.pdf>.

94 Kate Whiting, “Gender Parity: Here’s What Leading Countries Are Getting Right,” *World Economic Forum*, June 21, 2023, <https://www.weforum.org/stories/2023/06/global-gender-gap-parity/>.

expressed the commonly held belief in Nordic countries that prostitution and sex trafficking are closely related: “The sex trade is dehumanising and unacceptable, and this is reflected in the Swedish legal framework. Prohibiting the purchase of sexual services has proven to be an effective tool in the fight against human trafficking for sexual purposes...For us, the fight against prostitution and sexual trafficking forms an important part of gender equality policy. As long as there is a market for prostitution, which in turn opens up opportunities for traffickers, we have failed to respect the human rights of women.”⁹⁵

The Survivor Model originated in Scandinavia, in countries with global reputations for progressive approaches to addressing social harms, preventing sexual violence, and promoting gender equality. For years, criminologists and justice reform advocates have looked to the Scandinavian justice system as a model of inspiration⁹⁶ and reform for the U.S. criminal justice system.⁹⁷ In fact, the Scandinavian justice system is highly regarded across the globe for its progressive and humane response towards justice and accountability.⁹⁸ These nations’ “gentle justice” strategy⁹⁹ is one that social justice advocates in the U.S. have embraced¹⁰⁰ and sought to emulate¹⁰¹ due to its promising outcomes, including low rates of incarceration and recidivism, and overall successful reintegration into society post-incarceration.¹⁰²

The Survivor Model also promotes better outcomes and justice for individuals bought and sold in the sex trade. France, which implemented its abolitionist law in 2016, reports that no prostituted person has been arrested for prostitution since the law passed, as compared to nearly 2,500 arrests annually prior to the law’s enactment.¹⁰³ Moreover, the number of criminal investigations related to pimping and trafficking increased by 54% in the first three years of the law’s implementation, with nearly 2.35 million euros confiscated from exploiters reinvested in the protection and rehabilitation of sex trade survivors.¹⁰⁴ In a 2024 report, the French government reported the existence of 845 exit programs throughout the country, with 87.5% of sex trade survivors achieving stable employment.¹⁰⁵

95 Government Offices of Sweden, *Round Table Discussion in Connection with the Swedish State Visit to Lithuania*, “United in Combating Human Trafficking”, Constitutional Hall, Seimas (Lithuanian Parliament), Vilnius, October 8, 2015, <https://www.government.se/contentassets/a5c4d536d95d4151abd2d8ef58a84b12/minister-for-foreign-affairs-margot-wallstrom-speeches-2014-2019.pdf>.

96 One Voice United, “Reimagining Incarceration: American Corrections Professionals Explore the ‘Norway Model,’” *Corrections* 1, September 3, 2023, <https://www.corrections1.com/re-entry-and-recidivism/articles/reimagining-incarceration-american-corrections-professionals-explore-the-norway-model-Zdfhuro1mFaQFG5I/>.

97 California to Transform San Quentin Prison with Scandinavian Ideas, Rehab Focus,” *Los Angeles Times*, March 29, 2023, <https://www.latimes.com/00000187-2e4c-d171-aff-3fecfd5e0000-123>.

98 Ben Crewe, Alice levins, Simon Larmour, Julie Laursen, Kristian Mjåland, and Anna Schliehe, “Nordic Penal Exceptionalism: A Comparative, Empirical Analysis,” *The British Journal of Criminology* 63, no. 2 (March 2023): 424–443, <https://doi.org/10.1093/bjc/azac013>.

99 Erin Valenta, “Imitation is the Sincerest Form of Flattery: How Scandinavian Prisons Are Inspiring Reform in the U.S.,” *JLIA Blog at Penn State*, April 17, 2023, <https://sites.psu.edu/jlia/scandinavian-incarceration-practices/>.

100 Ariel Bleicher, “Norway’s Humane Approach to Prisons Can Work Here Too,” *UCSF Magazine*, Summer 2021, <https://magazine.ucsf.edu/norways-humane-approach-prisons-can-work-here-too>.

101 One Voice United, “Reimagining Incarceration: Exploring the ‘Norway Model,’” <https://www.corrections1.com/re-entry-and-recidivism/articles/reimagining->

102 Doran Larson, “Why Scandinavian Prisons Are Superior,” *The Atlantic*, September 24, 2013, <https://www.theatlantic.com/international/archive/2013/09/why-scandinavian-prisons-are-superior/279949/>.

103 Causette, “Isabelle Lonvis-Rome: ‘Je souhaite porter une nouvelle stratégie nationale de lutte contre la prostitution à la rentrée,’” 2023, <https://www.causette.fr/societe/en-france/isabelle-lonvis-rome-je-souhaite-porter-une-nouvelle-strategie-nationale-de-lutte-contre-la-prostitution-a-la-rentree>.

104 Patricia Willaert, Amélie Puccinelli, Catherine Gay, Patrick Steinmetz, Valérie Gervais, and Pierre Loulergue, “Évaluation de la loi du 13 avril 2016 visant à renforcer la lutte contre le système prostitutionnel et à accompagner les personnes prostituées” *Ministère de l’Intérieur*, June 22, 2020, <https://www.interieur.gouv.fr/Publications/Rapports-de-l-IGA/Rapports-recents/Evaluation-de-la-loi-du-13-avril-2016-visant-a-renforcer-la-lutte-contre-le-systeme-prostitutionnel-et-a-accompagner-les-personnes-prostituees>.

105 “Stratégie De Lutte Contre Le Système Prostitutionnel Et L’Exploitation Sexuelle,” *Égalité-Femmes-Hommes*, May 2, 2024, <https://www.egalite-femmes-hommes.gouv.fr/sites/efh/files/2024-05/Strategie-de-lutte-systeme-prostitutionnel-et-exploitation-sexuelle-mai-2024.pdf>.

Finally, Survivor Model laws are overwhelmingly popular with the public. For example, in France, 78% of people have a positive view of the law, (84% of 18-24 year olds),¹⁰⁶ and Sweden reports that 71% of the public support its **Sex Purchase Act**.¹⁰⁷

International Legal Support for the Law

As more jurisdictions across the globe move towards this survivor-centered legal reform, various legislative bodies have endorsed the Survivor Model, including the European Parliament in 2023.¹⁰⁸ The Committee on Women's Rights and Gender Equality wrote:

*We know that in countries with decriminalized pimping and sex buying and the associated legal infrastructure, trafficking of vulnerable women and minors for sexual exploitation is facilitated and encouraged [...] It is therefore high time that the Member States take measures in the areas of prevention, decriminalization of people in prostitution, while supporting exit and reintegration programs, destigmatization and the reduction of stereotypes and do not shy away from punishing clients.*¹⁰⁹

In 2024, responding to a challenge brought forth by individuals and groups that support the decriminalization of the sex trade, the European Court of Human Rights (ECHR) upheld the provision of France's 2016 **Prostitution Act**, noting that penalizing sex buyers is an inextricable aspect of the French government's efforts to prevent and combat prostitution, organized crime, and human trafficking.¹¹⁰ The Court also acknowledged the democratic processes that led to the enactment of the law and its focus on the mental, social, and physical health of prostituted individuals, who are overwhelmingly women.

Likewise, in 2023, a Toronto Court upheld Canada's own Survivor Model law, the **Protection of Communities and Exploited Person Act**. "Overall, I find that Parliament's response to a pressing and substantial concern is a carefully crafted legislative scheme that prohibits the most exploitative aspects of the sex trade while immunizing sex workers [sic]¹¹¹ from prosecution," Superior Court Justice Robert Goldstein wrote.

In 2024, the United Nations Special Rapporteur on violence against women and girls, Reem Alsalem, presented a groundbreaking report, "Prostitution and violence against women and girls," at the 56th session of the Human Rights Council.¹¹² This marked the first time in the history of the United Nations that prostitution was explicitly deemed a form of male violence against women and girls, and that prostitution was intricately linked to sex trafficking and sexual exploitation.

¹⁰⁶ *Les Français et la Prostitution*, prepared by Amandine Lama, Coalition Abolition Prostitution International, January 2019, https://www.cap-international.org/wp-content/uploads/2019/01/IPSOS_EnqueteFRprostitutionCAPintl.pdf.

¹⁰⁷ Ekberg, *Swedish Laws, Policies and Interventions on Prostitution and Trafficking in Human Beings*, <https://feminismandhumanrights.org/wp-content/uploads/2014/06/brief-law-and-policies-on-prostitution-and-thb-sweden-gunilla-s-ekberg-150216.pdf>.

¹⁰⁸ European Parliament, *Resolution of 14 September 2023 on the Regulation of Prostitution in the EU: Its Cross-Border Implications and Impact on Gender Equality and Women's Rights* (2022/2139(INI)), September 14, 2023, https://www.europarl.europa.eu/doceo/document/TA-9-2023-0328_EN.html.







¹⁰⁹ European Parliament, *Report on the Regulation of Prostitution in the EU: Its Cross-Border Implications and Impact on Gender Equality and Women's Rights* (2022/2139(INI)), Report A9-0240/2023, August 30, 2023, https://www.europarl.europa.eu/doceo/document/A-9-2023-0240_EN.html#_section2.

¹¹⁰ Matteo Piccoli, "European Court Rules Criminalization of Prostitution in France Not a Violation of the Right to Private Life," *Juristnews*, July 25, 2024, <https://www.jurist.org/news/2024/07/european-court-rules-criminalization-of-prostitution-in-france-not-a-violation-of-the-right-to-private-life>.

¹¹¹ "Sex work" and "sex workers" are not terms used by Rights4Girls. "Sex work" is a euphemism for prostitution and the sex trade at large. Coined by the sex trade's promoters and advocates, the ideology behind the term is to normalize prostitution as legitimate work, mask its inherent harms, and call for the legalization or decriminalization of sex buying, pimping, and brothel owning.

¹¹² Alsalem, *Prostitution and Violence Against Women and Girls: Report of the Special Rapporteur on Violence Against Women and Girls, Its Causes and Consequences*, <https://www.ohchr.org/en/documents/thematic-reports/ahrc5648-prostitution-and-violence-against-women-and-girls-report>.

SHIFTS IN THINKING RECORDED BY PROGRAM EXIT SURVEYS:¹¹⁷

I THOUGHT	BEFORE THE PROGRAM	AFTER THE PROGRAM	% CHANGE
 <p>People in prostitution like what they're doing</p>	<p>58%</p> <p>PARTICIPANTS AGREED</p>	<p>8%</p> <p>PARTICIPANTS AGREED</p>	<p>86%</p>
 <p>People in prostitution freely chose it</p>	<p>61%</p> <p>PARTICIPANTS AGREED</p>	<p>12%</p> <p>PARTICIPANTS AGREED</p>	<p>80%</p>
 <p>She should do whatever I want since I gave her money</p>	<p>32%</p> <p>PARTICIPANTS AGREED</p>	<p>1%</p> <p>PARTICIPANTS AGREED</p>	<p>97%</p>
 <p>Women are not harmed</p>	<p>42%</p> <p>PARTICIPANTS AGREED</p>	<p>3%</p> <p>PARTICIPANTS AGREED</p>	<p>93%</p>
 <p>Men have a right to buy sex</p>	<p>32%</p> <p>PARTICIPANTS AGREED</p>	<p>1%</p> <p>PARTICIPANTS AGREED</p>	<p>97%</p>
 <p>Women in prostitution could not be raped</p>	<p>29%</p> <p>PARTICIPANTS AGREED</p>	<p>2%</p> <p>PARTICIPANTS AGREED</p>	<p>93%</p>

117 Evaluation Highlights from Stopping Sexual Exploitation: A Program for Men, OPS, July 2016.

ACKNOWLEDGEMENTS

The Yellowstone Human Trafficking Task Force gratefully acknowledges the agencies, organizations, and partners whose expertise, data, and collaboration made the 2025 State of Human Trafficking in Montana and Recommendations for Prevention possible.

This report represents the combined efforts of law enforcement, justice officials, service providers, researchers, advocates, and national partners. Their contributions reflect a shared commitment to protect Montana's children and communities, to hold buyers and traffickers accountable, and to build a foundation for prevention.

We thank the following contributors for their invaluable role in shaping this report:

State of Montana

- Montana Department of Justice, Division of Criminal Investigation
- Narcotics Bureau – Human Trafficking Unit
- Montana Department of Corrections, Rehabilitation and Programs Division
- Montana Board of Crime Control - NIBRS Data

Federal Partners

- U.S. Department of Justice
- Federal Bureau of Investigation
- U.S. Attorney's Office – District of Montana
- U.S. Department of Health and Human Services

Local Law Enforcement

- City of Billings Police Department
- City of Missoula Police Department

Research and Advocacy Organizations

Collective Liberty
Culture Reframed
Digital Childhood Alliance
Nasdaq Verafin
Polaris
University of Alabama – Institute of Data & Analytics

Rights4Girls
Shared Hope International
Street Grace
The Network
Traffickinghub Movement

Together, your contributions have built a clearer picture of trafficking in Montana and informed recommendations that will guide prevention, protection, and policy in the years ahead. The Yellowstone Human Trafficking Task Force thanks you for your dedication and partnership in this critical work.