TO: Legislative Finance Committee

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FROM: Angela Nunn, Administrator

**Gambling Control Division** 

DATE: September 3, 2019

SUBJECT: Solvency of the Gambling License Fee Account

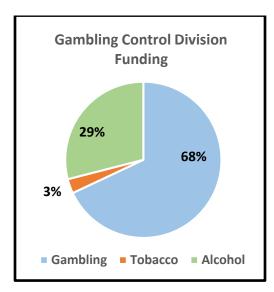
### **Division Overview**

The Gambling Control Division (GCD) is responsible for regulating all forms of gambling in Montana except for the lottery and horse racing and has enforcement responsibilities for illegal gambling.

### **Division funding**

Statute provides that, "Revenue to fund the expense of administration and control of gambling as regulated by parts 1 through 8 of this chapter must be derived solely from fees, taxes, and penalties on gambling activities, except the gambling activities of the Montana state lottery and the parimutuel industry." (Mont. Code Ann.§23-5-110(3))

GCD is primarily funded by gambling state special revenue from the collection of license and permit fees for gambling activities. The division receives 29% of its budget from the Liquor proprietary fund for the services provided to the Department of Revenue, Alcoholic Beverage Control Division and 3% from the Tobacco Settlement fund for the tobacco tax investigation services provided to the Department of Public Health and Human Services and Department of Revenue.



GCD is currently working with Department of Revenue, Alcoholic Beverage Control Division to determine whether 29% is an appropriate level of funding or if an increase is warranted based on growth of the alcohol industry and level of services provided by the division. The percentage was established in the early 2000's and has not changed since its implementation.

# **Revenue Distribution**

GCD collects revenue from several sources – primarily taxes and permits. While the division collects over \$65 million dollars a year, GCD retains only approximately 4% of the total which is deposited into the gambling license fee account (state special fund 02074) to fund division operations.

FY 2018 GCD Distribution of Revenue									
				Distribution of Funds					
	Total				Gambling				
Revenue Source	Collected		Local Govt.		Control		General Fund		
Antique Slot Machine Dealer	\$	-			\$	-			
Bingo & Keno Permit Fees	\$	24,000			\$	24,000			
Calcutta Application Fees	\$	4,625			\$	4,625			
Card Dealer License Fees	\$	10,578			\$	10,578			
Card Room Contractor Fees	\$	4,950			\$	4,950			
Card Table Permit Fees	\$	59,250	\$	38,000	\$	21,250			
Card Tournament Fees	\$	10,340			\$	10,340			
Casino Night Permit Fees	\$	1,200			\$	1,200			
Fines/Penalties	\$	51,761					\$	51,761	
Lab Test Fees	\$	153,021			\$	153,021			
Live Bingo & Keno Tax	\$	12,993	\$	12,993					
Manufacturer/Route Operator License Fees	\$	84,208			\$	84,208			
Operator License Fees	\$	93,186			\$	93,186			
Sports Tab Tax	\$	3,362			\$	3,362			
Record Checks	\$	46,760			\$	46,760			
Miscellaneous Receipts	\$	21			\$	21			
VGM Gross Income Tax	\$	60,324,163					\$	60,324,163	
VGM Permit Fees	\$	4,244,647	\$	1,767,200	\$	2,477,447			
Totals	\$ 6	5,129,065	\$1	1,818,193	\$2	,934,948	\$ 6	0,375,924	
Percent of Total		100.00%		2.79%		4.51%		92.70%	

FY 2019 GCD Distribution of Revenue									
			Distribution of Funds						
	Π	Total				Gambling			
Revenue Source	Collected		Local Govt.		Control		<b>General Fund</b>		
Antique Slot Machine Dealer	\$	50			\$	50			
Bingo & Keno Permit Fees	\$	28,375			\$	28,375			
Calcutta Application Fees	\$	4,950			\$	4,950			
Card Dealer License Fees	\$	9,856			\$	9,856			
Card Room Contractor Fees	\$	4,650			\$	4,650			
Card Table Permit Fees	\$	56,000	\$	34,350	\$	21,650			
Card Tournament Fees	\$	12,720			\$	12,720			
Casino Night Permit Fees	\$	925			\$	925			
Fines/Penalties	\$	89,051					\$	89,051	
Lab Test Fees	\$	134,837			\$	134,837			
Live Bingo & Keno Tax	\$	10,416	\$	10,416					
Manufacturer/Route Operator License Fees	\$	76,277			\$	76,277			
Operator License Fees	\$	114,372			\$	114,372			
Sports Tab Tax	\$	2,269			\$	2,269			
Record Checks	\$	41,865			\$	41,865			
Miscellaneous Receipts	\$	80			\$	80			
VGM Gross Income Tax	\$	63,227,780					\$	63,227,780	
VGM Permit Fees	\$	4,139,805	\$	1,725,900	\$	2,413,905			
Totals	\$	67,954,277	\$	1,770,666	\$2	,866,781	\$ 6	3,316,830	
Percent of Total		100.00%		2.61%		4.22%		93.18%	

## **Solvency of the Gambling License Fee Account**

The revenue collections into the gambling license fee account have varied over last four years with slight increases or decreases (1-2%). The revenue projections for FY20 and FY21 are based on a four-year average.

The expenditures exceeded the revenue collections in two of the last four fiscal years which caused a decrease in the fund balance.

Based on projections for FY20 and FY21, the estimated ending fund balance in the gambling license fee account will be \$890,419 at the end of the biennium.

	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021
Fiscal Year					Projected	Projected
Beginning Fund Balance	\$ 1,170,138	\$ 1,283,304	\$ 1,160,921	\$ 1,271,152	\$ 1,207,328	\$ 1,071,901
Gambling State Special Revenue Collections	\$ 4,750,801	\$ 4,678,835	\$ 4,740,148	\$ 4,627,031	\$ 4,721,192	\$ 4,721,192
Actual Expenditures	\$ 2,877,435	\$ 2,980,109	\$ 2,820,964	\$ 2,926,852	\$ 3,070,332	\$ 3,116,387
Distributions to Local Government	\$ 1,760,200	\$ 1,819,500	\$ 1,808,953	\$ 1,764,003	\$ 1,786,287	\$ 1,786,287
Adjusments	\$ -	\$ (1,609)	\$ -	\$ -	\$ -	\$ -
Revenue - Expenditures	\$ 113,166	\$ (120,775)	\$ 110,231	\$ (63,824)	\$ (135,427)	\$ (181,482)
Ending Fund Balance	\$ 1,283,304	\$1,160,921	\$1,271,152	\$1,207,328	\$ 1,071,901	\$ 890,419

### **Proposed changes**

The division is working with the Gaming Advisory Council to consider legislative changes which would provide a long-term solution to the division's funding situation and declining fund balance. A proposal will be presented at the Legislative Finance Committee's September 2020 meeting.

The division is open to recommendations from the Legislative Finance Committee.