

### MONTANA LEGISLATIVE BRANCH

### **Legislative Fiscal Division**

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**Director** AMY CARLSON

DATE: May 27, 2025

TO: House Tax & Senate Tax Members

**House Appropriation Members** 

Senate Finance and Claims Members

FROM: LFD Revenue Team

RE: General Fund Revenue Year-to-Date Update

### GENERAL FUND REVENUE SUMMARY

This monthly revenue update analyzes revenue collections through the end of April and is designed to apprise interested members of the legislature on year-to-date general revenue collections, recent economic trends, and the corresponding outlook for FY 2025 relative to the revenue estimate contained in HJ 2.

FY 2025 ongoing general revenues (defined as general fund revenue, the state levied property taxes, and TCA interest earnings) through the end of April are \$84.5 million or 2.6% above FY 2024 revenues through the same period. This is in comparison to the estimate in HJ 2 which assumes a decline of 1.2% compared to last year.

General fund revenue collections, which exclude the state-levied 95 mills and TCA interest earnings are currently \$22.4 million or 0.8% above FY 2024 collections at this time. In HJ 2, general fund revenues are projected to decline by 1.7%.

Throughout the interim the LFD will continue to monitor year-to-date collections, and the underlying economic assumptions used to generate the estimate contained in HJ 2.

### **END OF YEAR EXTRAPOLATIONS**

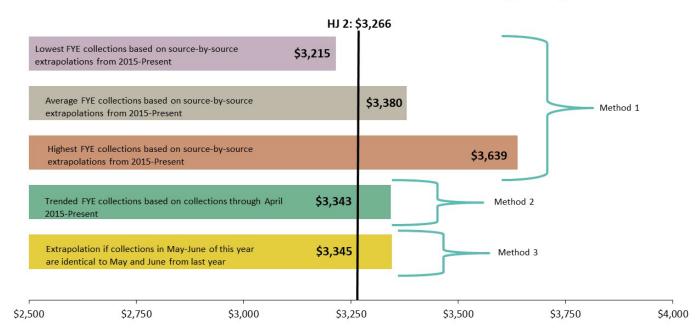
Method 1: For the top sources, and the sum of the remaining sources, the percent of total revenues collected through April was calculated dating back to FY 2015. Collections through April for each source were then divided by the average collection percentage since FY 2015. Each source's estimate was then added to create a final year-end collection estimate. Using this method, year-end general fund revenue is estimated to be \$3,380 million. The lowest and highest growth through April by revenue source was also applied to year-to-date collections to provide an upper (\$3,639 million) and lower (\$3,215 million) limit for this methodology.

Method 2: This method uses aggregate collections across all sources through April to predict year-end collections using historical trends. Like Method 1, it utilizes collection patterns since FY 2015. This method predicted final collections of \$3,343 million.

Method 3: This method assumes that collections in May and June of this year will be the same as May and June of last year. If this were the case, then final collections for FY 2025 would total \$3,345 million.

The estimates above range from \$372 million above HJ 2 to \$51 million below HJ 2. At this point in the fiscal year, Methods 1 (gray box below) and 2 (green box below), have historically been a sufficient extrapolation method to predict year end revenues. Currently, the midpoint of these two methods (\$3,361 million) would yield final collections that are \$95 million above HJ 2.





### YEAR-TO-DATE GENERAL REVENUES

General Fund, School Equalization, Debt & Liability Free Account Revenue Monitoring Report (\$ Millions)

|  |                | (\$            | Millions)      |                |                |                          |                 |       |
|--|----------------|----------------|----------------|----------------|----------------|--------------------------|-----------------|-------|
|  | Actual         | HJ 2           | HJ 2 Est.      | April          | April          | YTD                      | YTD             | YTL   |
| Revenue Source                                       | FY 2024        | FY 2025        | % Change       | FY 2024        | FY 2025        | Difference               | % Change        | % Cha |
| Largest Seven Sources                                |                |                |                |                |                |                          |                 |       |
| Individual Income Tax                                | \$2,243.946    | \$2,166.409    | -3.5%          | \$2,130.836    | \$2,137.785    | \$6.949                  | 0.3%            |       |
| Property Tax (General Fund)                          | 17.222         | 14.938         | 1.9%           | 8.644          | 7.894          | 45.137                   | 19.4%           |       |
| Property Tax (School Equalization)                   | 430.813        | 441.624        |                | 224.002        | 269.890        |                          |                 |       |
| Corporate Income Tax                                 | 312.276        | 315.242        | 0.9%           | 246.370        | 238.916        | (7.454)                  | -3.0%           |       |
| Vehicle Taxes & Fees                                 | 124.840        | 125.956        | 0.9%           | 92.695         | 106.318        | 13.623                   | 14.7%           |       |
| Oil & Natural Gas Taxes                              | 64.405         | 65.302         | 1.4%           | 34.610         | 31.285         | (3.325)                  | -9.6%           |       |
| Insurance Tax  | 115.075        | 126.202        | 9.7%           | 76.449         | 71.904         | (4.545)                  | -5.9%           |       |
| Video Gaming Tax                                     | 83.385         | 84.897         | 1.8%           | 62.092         | 62.446         | 0.354                    | 0.6%            | 1     |
| Other Business Taxes                                 |                |                |                |                |                |                          |                 | _     |
| Drivers License Fee                                  | 5.772          | 5.772          | 0.0%           | 4.751          | 4.857          | 0.106                    | 2.2%            |       |
| Investment Licenses                                  | 21.042         | 21.696         | 3.1%           | 20.038         | 20.465         | 0.428                    | 2.1%            |       |
| Lodging Facilities Sales Tax                         | 44.750         | 46.711         | 4.4%           | 29.721         | 33.306         | 3.585                    | 12.1%           |       |
| Public Contractor's Tax                              | 9.125          | 5.163          | -43.4%         | 5.317          | 5.175          | (0.142)                  | -2.7%           |       |
| Railroad Car Tax                                     | 3.645          | 3.920          | 7.6%           | 3.152          | 2.950          | (0.202)                  | -6.4%           |       |
| Rental Car Sales Tax                                 | 6.972          | 7.827          | 12.3%          | 5.460          | 5.537          | 0.077                    | 1.4%            | Ì     |
| Retail Telecom Excise Tax                            | 8.139          | 7.960          | -2.2%          | 5.305          | 5.397          | 0.091                    | 1.7%            |       |
| Other Natural Resource Taxes                         |                |                |                |                |                |                          |                 | •     |
| Coal Severance Tax                                   | 18.181         | 15.530         | -14.6%         | 12.218         | 13.183         | 0.965                    | 7.9%            |       |
| Electrical Energy Tax                                | 4.090          | 5.603          | 37.0%          | 3.058          | 3.229          | 0.172                    | 5.6%            |       |
| Metal Mines Tax                                      | 6.573          | 7.378          | 12.3%          | 3.444          | 3.237          | (0.208)                  | -6.0%           |       |
| U.S. Mineral Leasing                                 | 15.655         | 14.832         | -5.3%          | 10.945         | 13.308         | 2.363                    | 21.6%           |       |
| Wholesale Energy Trans Tax                           | 3.545          | 3.320          | -6.3%          | 2.594          | 2.833          | 0.239                    | 9.2%            |       |
| Other Interest Earnings                              |                |                |                |                |                |                          |                 |       |
| Coal Trust Interest Earnings                         | 19.139         | 19.681         | 2.8%           | 13.768         | 15.212         | 1.444                    | 10.5%           |       |
| TCA Interest Earnings (Now SSR)                      | 163.738        | 138.908        | -15.2%         | 109.420        | 125.591        | 16.171                   | 14.8%           |       |
| Other Consumption Taxes                              |                |                |                |                |                |                          |                 | •     |
| Beer Tax   | 2.971          | 2.980          | 0.3%           | 2.205          | 2.117          | (0.088)                  | -4.0%           |       |
| Cigarette Tax  | 20.919         | 19.658         | -6.0%          | 17.305         | 15.715         | (1.590)                  | -9.2%           |       |
| Liquor Excise Tax                                    | 35.443         | 35.016         | -1.2%          | 22.580         | 22.232         | (0.348)                  | -1.5%           |       |
| Liquor Profits                                       | 7.000          | 20.900         | 198.6%         |                |                | -                        |                 | -     |
| Lottery Profits                                      | 19.313         | 20.928         | 8.4%           | 6.368          | 6.703          | 0.335                    | 5.3%            |       |
| Marijuana Tax  | 31.804         | 32.903         | 3.5%           | -              | -              | -                        | 3.370           | -     |
| Tobacco Tax  | 5.114          | 5.665          | 10.8%          | 3.740          | 3.617          | (0.123)                  | -3.3%           |       |
| Wine Tax   | 2.504          | 2.558          | 2.2%           | 1.856          | 1.771          | (0.085)                  | -4.6%           |       |
| Other Sources  | 2.004          | 2.000          | 2.2,3          | 1.000          |                | (0.000)                  | 1.070           | _     |
| All Other Revenue                                    | 54.615         | 45.569         | -16.6%         | 39.720         | 50.561         | 10.841                   | 27.3%           |       |
|  |                |                | 1.6%           |                | 2.593          |                          |                 |       |
| Highway Patrol Fines                                 | 3.474          | 3.531          |                | 2.518          |                | 0.075                    | 3.0%            |       |
| Nursing Facilities Fee                               | 3.535          | 3.558          | 0.6%           | 2.154          | 2.294          | 0.140                    | 6.5%            |       |
| Public Institution Reimbursements Tobacco Settlement | 4.903<br>2.999 | 5.919<br>2.910 | 20.7%<br>-3.0% | 3.626<br>2.999 | 3.218<br>2.903 | (0.407)<br>(0.096)       | -11.2%<br>-3.2% |       |
| TODACCO GELIETHETIL                                  | 2.555          | 2.510          | -3.0 /0        | 2.555          | 2.803          | (0.030)                  | <b>-</b> 3.270  |       |
| Ongoing GF Revenue Subtotal                          | 3,322.371      | 3,266.437      | -1.7%          | 2,876.540      | 2,898.961      | 22.422                   | 0.8%            | 1     |
| Ongoing General Revenues                             | 3,809.960      | 3,764.837      | -1.2%          | 3,209.961      | 3,294.442      | 84.480                   | 2.6%            |       |
| OTO Revenue & Transfers Subtotal                     | 106.962        | 82.132         |                |                |                |                          |                 | b     |
| Grand Total General Fund                             | \$3,322.371    | \$3,266.437    | -1.7%          | \$2,876.540    | \$2,898.961    | \$22.422                 | 0.8%            |       |
| Grand Total General Fund                             | φ3,322.31 Ί    | φ3,200.437     | -1./70         | φ∠,070.340     | φ∠,090.90 I    | φ <b>∠∠.4</b> ∠ <b>∠</b> | 0.6%            |       |

### **MAJOR SOURCES**

### Individual Income Tax: Above HJ 2

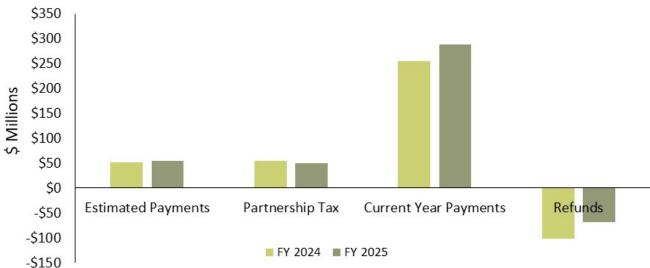
Individual income tax collections through the end of April are \$6.9 million or 0.3% above the year-to-date collections in FY 2024 and are currently above the level anticipated in HJ 2. This is an increase compared to last month when individual income tax collections were 3.8% below last year. In HJ 2 this source is expected to decline by 3.5%. The chart below shows the year-over-year individual income tax growth by account.

### Individual Income Tax (\$ Millions)

| Account                | YTD 2025  | YTD 2024  | \$ Difference | % Difference |
|------------------------|-----------|-----------|---------------|--------------|
| Withholding            | \$1,147.0 | \$1,227.9 | (\$80.9)      | -6.6%        |
| Estimated Payments     | 335.1     | 350.0     | (14.9)        | -4.3%        |
| Current Year Payments  | 394.9     | 356.5     | 38.4          | 10.8%        |
| Audit, P&I, Amended    | 69.3      | 57.1      | 12.2          | 21.4%        |
| Refunds                | (146.7)   | (242.8)   | 96.1          | -39.6%       |
| Partnership Income Tax | 329.2     | 372.2     | (43.0)        | -11.6%       |
| Mineral Royalties      | 8.9       | 9.9       | (1.0)         | -10.2%       |
| Total                  | 2,137.8   | 2,130.8   | 6.9           | 0.3%         |

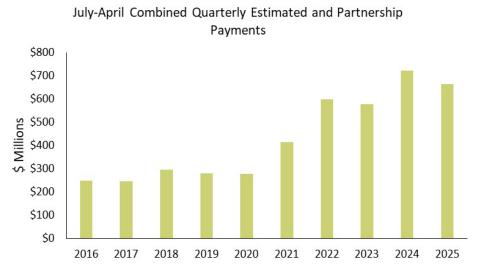
The decrease in withholding relative to the first ten months of last fiscal year is expected. On January 1, 2024, the top marginal rate was reduced from 6.75% to 5.90%. As a result, the first six months of the current fiscal year's collections are in comparison to the first six months of last fiscal year's collections when the top marginal rate was higher. However, given the strong current year payments in April, coupled with fewer refunds, it is likely that taxpayers were under withholding for much of FY 2025. The figure below illustrates both what taxpayers either owed (current year payments) or were refunded in April compared to last year.

# April Individual Income Taxes



#### **Quarterly Payments**

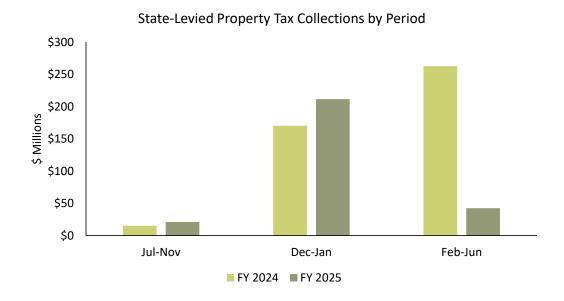
With the passage of SB 554 from the 2023 Legislative Session, an optional passthrough entity tax was created. Taxes paid by a pass-through entity are classified as a business expense, and therefore are not included in the federal State and Local Taxes (SALT) deduction cap \$10,000 for a household. Prior to the passage of this bill. quarterly tax payments typically showed up in the estimated payments account. Now. quarterly payments show up in



both the estimated payments and partnership income tax accounts. Ten months through the fiscal year, these payments are strong, albeit below last year's levels as the figure above shows.

## Property Tax: Above HJ 2 Estimate due to Timing, but Expected to End up Near HJ 2

Property tax collections have grown 19.4% or \$45.1 million compared to collections through the same period last year. In HJ 2 this source was expected to grow by 1.9%. The growth above HJ 2 through April this year is artificial, as last year saw relatively low collections from the November property tax payments. This was due to the dispute over the number of mills owed to the state. Most counties levied 77.9 mills instead of 95. Ultimately, 95 mills were levied, and the spring payment made up for the underpayments in November. The figure below shows the periodic collection pattern of property taxes. As of now, only February through April collections are shown for FY 2025 in the February-June period.



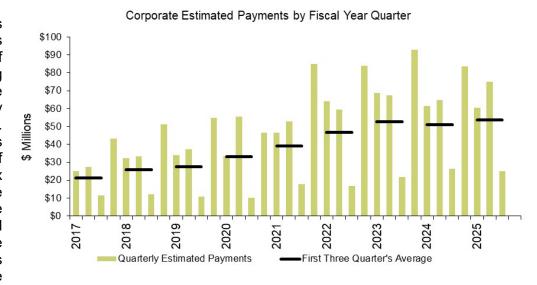
### **Corporate Income Tax: Below HJ 2 Estimate**

Corporate income tax collections through the end of April are 3.0% or \$7.5 million below this time in FY 2024. This is below the HJ 2 estimate which projected slight growth of 0.9%. The chart below shows the year-over-year corporate income tax growth by account. As the table shows, there has been growth in the largest account, which is estimated payments. However, declines in payments that come in with filed returns as well as increased refunds this year have caused overall growth to be negative.

### Corporate Income Tax

| (\$ IVIIIIONS)      |          |          |               |              |  |  |  |
|---------------------|----------|----------|---------------|--------------|--|--|--|
| Account             | YTD 2025 | YTD 2024 | \$ Difference | % Difference |  |  |  |
| Corporation Tax     | \$72.0   | \$78.2   | (\$6.2)       | -7.9%        |  |  |  |
| Estimated Payments  | \$196.2  | \$184.8  | 11.4          | 6.2%         |  |  |  |
| Refunds             | (40.3)   | (27.9)   | (12.4)        | 44.4%        |  |  |  |
| Audit, P&I, Amended | 11.0     | 11.3     | (0.3)         | -2.7%        |  |  |  |
| Total               | 238.9    | \$246.4  | (\$7.5)       | -3.0%        |  |  |  |

The adjacent figure shows that estimated payments in the first three quarters of FY 2025 have been strong and have outpaced the first three quarters of any other fiscal year. Estimated payments typically make up 80% of total corporate income tax collections. so they're generally the ultimate driver of where final collections end up. Note that large swings in audits and refunds can cause



total collections to be lower than prior years, even if quarterly estimated payments are larger.

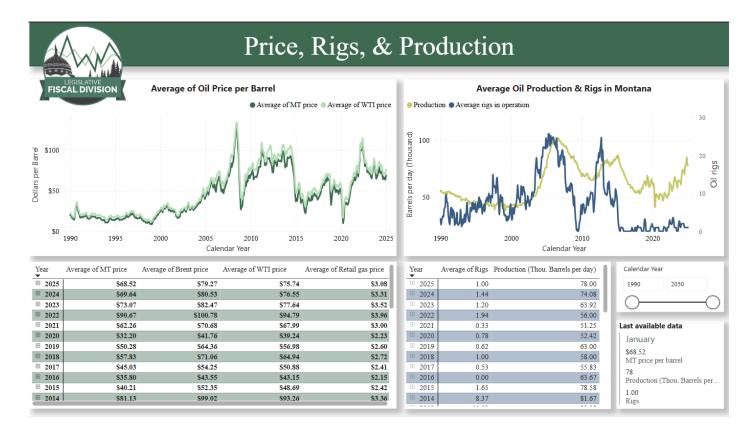
### Vehicle Fees & Taxes: Above estimate

Vehicle taxes & fees are up 14.7% or \$13.6 million compared to FY 2024 collections. This is above the estimated growth of 0.9% in HJ 2. The timing of when vehicle revenue is posted to the accounting system can be sporadic from month to month. Ultimately this source is expected to end up near the HJ 2 estimate.

#### Oil & Natural Gas Production Tax: Below estimate

Oil and natural gas production taxes have been collected since the start of the fiscal year, and the second payment was posted in April to the state accounting system. Oil and natural gas collections are 9.6% or \$3.3 million below this time last year. In HJ 2 this source assumed slight growth of 1.4%.

Although oil prices are volatile from year to year, there has been a slight increase in the average number of oil rigs operating in Montana. Furthermore, production had been on an upward trend since 2021 peaking at about 85 thousand barrels produced per day in November 2024. The last available productions numbers are 78 thousand barrels produced per day in January. The chart below shows the last available price per barrel in Montana and is from an interactive tool published on the <u>LFD's website here</u>.



### Insurance Tax: Below Estimate due to Timing

Current insurance tax collections through April are 5.9% or \$4.5 million below FY 2024 collections through the same period. This is in comparison to assumed growth of 9.7% in the HJ 2 estimate. This is due to a timing issue in the recording of surplus lines premium tax, which usually records most of its revenue in April, but was delayed until May this year. This source will likely be back to normal next month.

### Video Gaming Tax: Expected to be close to HJ 2

Revenue from video gambling is currently \$0.4 million or 0.6% above collections from this time last year. Revenue from this source is expected to be close to HJ 2, which has anticipated growth of 1.8%.

### **OTHER SOURCES**

### **Lodging Facilities Sales Tax: Above Estimate**

Current lodging facilities sale tax collections are 12.1% or \$3.6 million above FY 2024 collections through the same period. The estimate contained in HJ 2 has lodging facilities sales tax collections increasing by 4.4% this fiscal year. This is due to higher bed tax collections in the winter months year-over-year, since the collections are posted at the end of each quarter, and previously this source was near last year collections.

### **US Mineral Leasing: Above Estimate**

Current US mineral leasing distributions are 21.6% or \$2.3 million above FY 2024 distributions through the same period. This source is money shared with the state by the federal government of royalties from minerals extracted from federal lands in Montana. The estimate contained within HJ 2 had this source decreasing by 5.3% this fiscal year. This increase in collections could be due to increased production (predominantly of coal) on federal lands, or increased sale price. Over the last few years, the Department of the Interior has released

multiple rulings that affect coal mines on federal lands in Montana. Since January 2025, those rulings have allowed increased access to federal lands for coal mines, thus likely increasing production.

### **TCA Interest Earnings: Above Estimate**

Current TCA interest earnings through April are 14.8% or \$16.1 million above FY 2024 collections through the same period. The estimate for this source is affected by interest rates and the Treasury Cash Account's current cash balance. This source will be directly impacted by any legislative action that reduces the general fund ending fund balance. This source is estimated to decrease by 15.2% this fiscal year. This reduction was estimated on the assumption of decreasing interest rates and lower invested balances.

#### All Other Revenue: Above Estimate

Through April all other revenue collections are 27.3% or \$10.8 million above FY 2024 collections. Most of this increase is from abandoned property collections.