

MONTANA LEGISLATIVE BRANCH

Legislative Fiscal Division

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Director AMY CARLSON

DATE: June 26, 2025

TO: House Tax & Senate Tax Members

House Appropriation Members

Senate Finance and Claims Members

FROM: LFD Revenue Team

RE: General Fund Revenue Year-to-Date Update

GENERAL FUND REVENUE SUMMARY

This monthly revenue update analyzes revenue collections through the end of May and is designed to apprise interested members of the legislature on year-to-date general revenue collections, recent economic trends, and the corresponding outlook for FY 2025 relative to the revenue estimate contained in HJ 2.

FY 2025 ongoing general revenues (defined as general fund revenue, the state levied property taxes, and TCA interest earnings) through the end of May are \$89.0 million or 2.6% above FY 2024 revenues through the same period. This is in comparison to the estimate in HJ 2 which assumes a decline of 1.2% compared to last year.

General fund revenue collections, which exclude the state-levied 95 mills and TCA interest earnings are currently \$45.4 million or 1.5% above FY 2024 collections at this time. In HJ 2, general fund revenues are projected to decline by 1.7%.

Throughout the interim the LFD will continue to monitor year-to-date collections, federal policy changes, and the underlying economic assumptions used to generate the estimate contained in HJ 2.

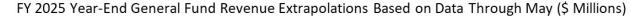
END OF YEAR EXTRAPOLATIONS

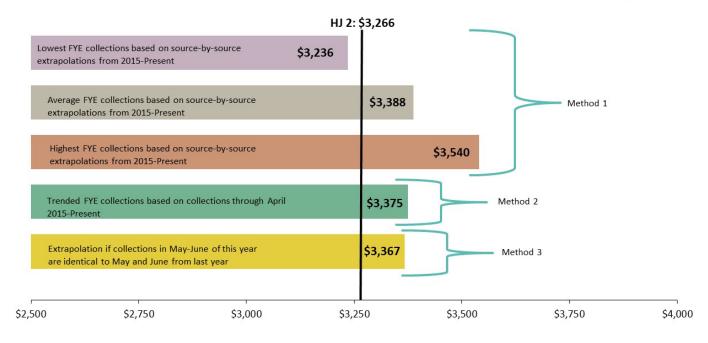
Method 1: For the top sources, and the sum of the remaining sources, the percent of total revenues collected through May was calculated dating back to FY 2015. Collections through May for each source were then divided by the average collection percentage since FY 2015. Each source's estimate was then added to create a final year-end collection estimate. Using this method, year-end general fund revenue is estimated to be \$3,388 million. The lowest and highest growth through May by revenue source was also applied to year-to-date collections to provide an upper (\$3,540 million) and lower (\$3,236 million) limit for this methodology.

Method 2: This method uses aggregate collections across all sources through May to predict year-end collections using historical trends. Like Method 1, it utilizes collection patterns since FY 2015. This method predicted final collections of \$3,375 million.

Method 3: This method assumes that collections in June of this year will be the same as June of last year. If this were the case, then final collections for FY 2025 would total \$3,367 million.

The estimates above range from \$274 million above HJ 2 to \$30 million below HJ 2. At this point in the fiscal year, Methods 1 (gray box below) and 2 (green box below), have historically been sufficient extrapolation methods to predict year end revenues. Currently, the midpoint of these two methods (\$3,381 million) would yield final collections that are \$115 million above HJ 2.





YEAR-TO-DATE GENERAL REVENUES

General Fund, School Equalization, Debt & Liability Free Account Revenue Monitoring Report (\$ Millions)

		(\$1	Millions)					
	Actual	HJ 2	HJ 2 Est.	May	May	YTD	YTD	YTD
Revenue Source	FY 2024	FY 2025	% Change	FY 2024	FY 2025	Difference	% Change	% Change
Largest Seven Sources								
Individual Income Tax	\$2,243.946	\$2,166.409	-3.5%	\$2,225.817	\$2,252.724	\$26.907	1.2%	
Property Tax (General Fund)	17.222	14.938	1.9%	10.973	8.437	31.767	12.5%	
Property Tax (School Equalization)	430.813	441.624		242.459	276.763			
Corporate Income Tax	312.276	315.242	0.9%	267.212	272.659	5.447	2.0%	
Vehicle Taxes & Fees	124.840	125.956	0.9%	102.719	118.783	16.063	15.6%	
Oil & Natural Gas Taxes	64.405	65.302	1.4%	34.610	31.285	(3.325)	-9.6%	
Insurance Tax	115.075	126.202	9.7%	95.693	89.980	(5.713)	-6.0%	
Video Gaming Tax	83.385	84.897	1.8%	62.173	62.446	0.273	0.4%	l
Other Business Taxes								
Drivers License Fee	5.772	5.772	0.0%	5.208	5.488	0.280	5.4%	
Investment Licenses	21.042	21.696	3.1%	20.313	20.810	0.497	2.4%	
Lodging Facilities Sales Tax	44.750	46.711	4.4%	32.391	34.954	2.563	7.9%	
Public Contractor's Tax	9.125	5.163	-43.4%	6.044	6.168	0.124	2.1%	
Railroad Car Tax	3.645	3.920	7.6%	3.642	3.493	(0.150)	-4.1%	
Rental Car Sales Tax	6.972	7.827	12.3%	5.555	6.063	0.508	9.2%	
Retail Telecom Excise Tax	8.139	7.960	-2.2%	6.077	6.104	0.027	0.4%	
Other Natural Resource Taxes								
Coal Severance Tax	18.181	15.530	-14.6%	13.630	13.208	(0.422)	-3.1%	
Electrical Energy Tax	4.090	5.603	37.0%	3.184	3.338	0.154	4.8%	
Metal Mines Tax	6.573	7.378	12.3%	3.444	3.237	(0.208)	-6.0%	
U.S. Mineral Leasing	15.655	14.832	-5.3%	12.755	17.211	4.456	34.9%	
Wholesale Energy Trans Tax	3.545	3.320	-6.3%	2.719	2.833	0.114	4.2%	
Other Interest Earnings								
Coal Trust Interest Earnings	19.139	19.681	2.8%	15.539	16.912	1.373	8.8%	
TCA Interest Earnings (Now SSR)	163.738	138.908	-15.2%	123.287	132.604	9.317	7.6%	
Other Consumption Taxes								
Beer Tax	2.971	2.980	0.3%	2.228	2.172	(0.056)	-2.5%	
Cigarette Tax	20.919	19.658	-6.0%	19.160	17.785	(1.374)	-7.2%	
Liquor Excise Tax	35.443	35.016	-1.2%	24.955	24.508	(0.447)	-1.8%	
Liquor Profits	7.000	20.900	198.6%	-	-	-		
Lottery Profits	19.313	20.928	8.4%	13.467	6.703	(6.764)	-50.2%	
Marijuana Tax	31.804	32.903	3.5%	-	-	-		
Tobacco Tax	5.114	5.665	10.8%	4.193	4.029	(0.164)	-3.9%	
Wine Tax	2.504	2.558	2.2%	1.877	1.771	(0.107)	-5.7%	
Other Sources								·
All Other Revenue	54.615	45.569	-16.6%	42.190	50.439	8.250	19.6%	
Highway Patrol Fines	3.474	3.531	1.6%	2.815	2.893	0.079	2.8%	
Nursing Facilities Fee	3.535	3.558	0.6%	2.511	2.492	(0.019)	-0.8%	
Public Institution Reimbursements	4.903	5.919	20.7%	4.069	3.687	(0.382)	-9.4%	
Tobacco Settlement	2.999	2.910	-3.0%	2.999	2.903	(0.096)	-3.2%	7
Ongoing GF Revenue Subtotal	3,322.371	3,266.437	-1.7%	3,050.160	3,095.512	45.353	1.5%	1
Ongoing General Revenues	3,809.960	3,764.837	-1.2%	3,415.906	3,504.880	88.973	2.6%	
OTO Revenue & Transfers Subtotal	106.962	82.132		, , , , , , ,				1
Grand Total General Fund	\$3,322.371	\$3,266.437	-1.7%	\$3,050.160	\$3,095.512	\$45.353	1.5%	

MAJOR SOURCES

Individual Income Tax: Above Estimate

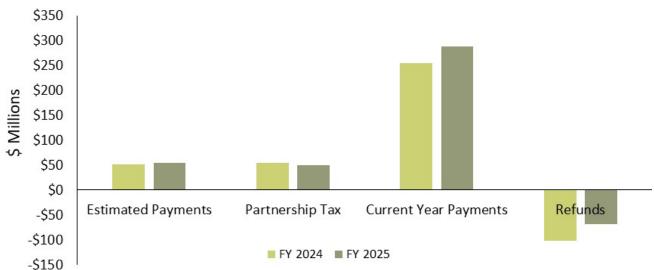
Individual income tax collections through the end of May are \$26.9 million or 1.2% above the year-to-date collections in FY 2024 and are currently above the level anticipated in HJ 2. This is an increase compared to last month when individual income tax collections were 0.3% above last year. In HJ 2 this source is expected to decline by 3.5%. The chart below shows the year-over-year individual income tax growth by account.

Individual Income Tax (\$ Millions)

Account	YTD 2025	YTD 2024	\$ Difference	% Difference
Withholding	\$1,259.2	\$1,337.4	(\$78.3)	-5.9%
Estimated Payments	344.6	360.7	(16.1)	-4.5%
Current Year Payments	395.7	363.8	31.9	8.8%
Audit, P&I, Amended	89.3	65.6	23.7	36.1%
Refunds	(181.5)	(290.6)	109.1	-37.5%
Partnership Income Tax	335.0	377.1	(42.1)	-11.2%
Mineral Royalties	10.4	11.7	(1.3)	-11.4%
Total	2,252.7	2,225.8	26.9	1.2%

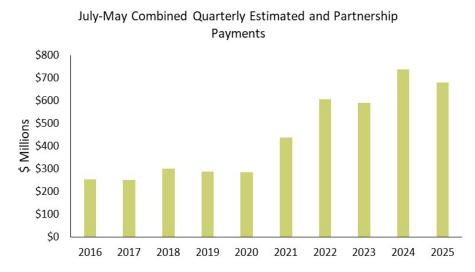
The decrease in withholding relative to the first eleven months of last fiscal year is expected. On January 1, 2024, the top marginal rate was reduced from 6.75% to 5.90%. As a result, the first six months of the current fiscal year's collections are in comparison to the first six months of last fiscal year's collections when the top marginal rate was higher. However, given the strong current year payments in April, coupled with fewer refunds, it is likely that taxpayers were under-withholding for much of FY 2025. The figure below illustrates both what taxpayers either owed (current year payments) or were refunded in April compared to last year.

April Individual Income Taxes



Quarterly Payments

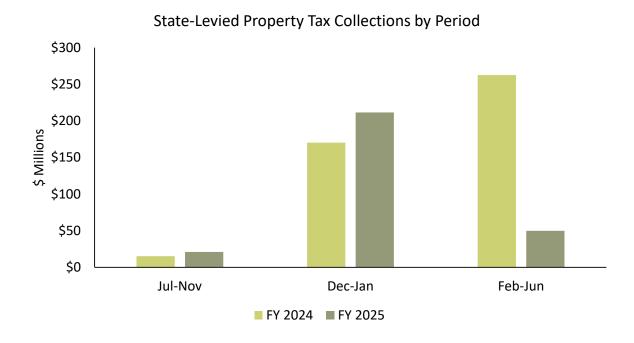
With the passage of SB 554 from the 2023 Legislative Session. an optional pass-through entity tax was created. Taxes paid by a pass-through entity are classified as a business expense, and therefore are not included in the federal State and Local Taxes (SALT) deduction cap of \$10,000 for a household. Prior to the passage of this bill, quarterly tax payments typically showed up in the estimated payments account. Now, quarterly payments show up in both the estimated payments partnership income



accounts. Eleven months through the fiscal year, these payments are strong, albeit below last year's levels as the figure above shows.

Property Tax: Above Estimate due to Timing, but Expected to End up Near Estimate

Property tax collections have grown 12.5% or \$31.8 million compared to collections through the same period last year. In HJ 2 this source was expected to grow by 1.9%. The growth above HJ 2 through May this year is artificial, as last year saw relatively low collections from the November property tax payments. This was due to the dispute over the number of mills owed to the state. Most counties levied 77.9 mills instead of 95 mills. Ultimately, 95 mills were levied, and the spring payment made up for the underpayments in November. The figure below shows the periodic collection pattern of property taxes. As of now, only February through May collections are shown for FY 2025 in the February-June period.



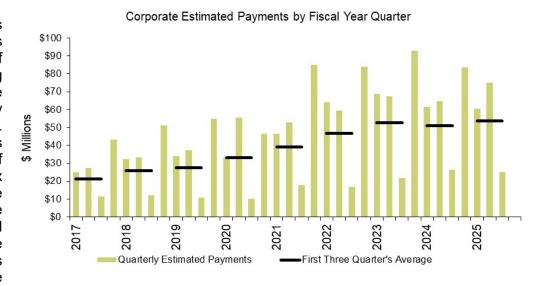
Corporate Income Tax: Above Estimate

Corporate income tax collections through the end of May are 2.0% or \$5.4 million above this time in FY 2024. This is slightly above the HJ 2 estimate which projected slight growth of 0.9%. The chart below shows the year-over-year corporate income tax growth by account. As the table shows, there has been growth in the largest account, which is estimated payments. However, the strong growth in estimated payments has been offset by increased refunds this year.

Corporate Income Tax

(\$ IVIIIIOTIS)							
Account	YTD 2025	YTD 2025 YTD 2024 \$ Difference		% Difference			
Corporation Tax	\$97.9	\$93.7	\$4.2	4.5%			
Estimated Payments	\$204.6	\$190.7	13.8	7.3%			
Refunds	(44.8)	(30.1)	(14.7)	49.0%			
Audit, P&I, Amended	15.0	12.9	2.1	16.2%			
Total	272.7	\$267.2	\$5.4	2.0%			

The adjacent figure shows that estimated payments in the first three quarters of FY 2025 have been strong and have outpaced the first three quarters of any other fiscal year. Estimated payments typically make up 80% of total corporate income tax collections. so they're generally the ultimate driver of where final collections end up. Note that large swings in audits and refunds can cause



total collections to be lower than prior years, even if quarterly estimated payments are larger.

Vehicle Fees & Taxes: Above estimate

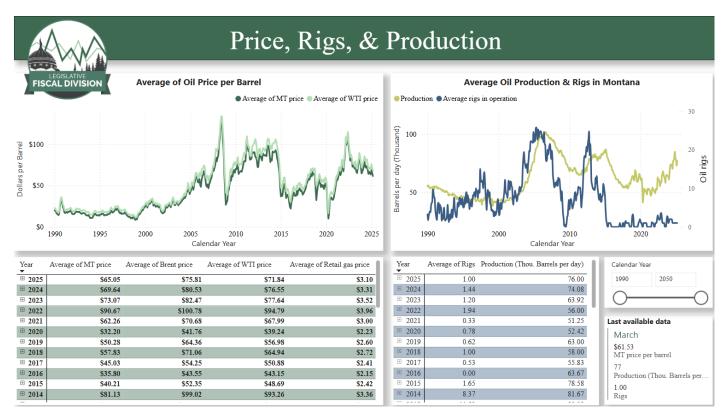
Vehicle taxes & fees are up 15.6% or \$16.1 million compared to FY 2024 collections. This is above the estimated growth of 0.9% in HJ 2. The timing of when vehicle revenue is posted to the accounting system can be sporadic from month to month. Much of this increase comes from light vehicle registrations, which is the largest source in this category, and has grown by about 13% compared to this time last year.

Oil & Natural Gas Production Tax: Below estimate

Oil and natural gas production taxes have been collected since the start of the fiscal year, and the second payment was posted in April to the state accounting system. Oil and natural gas collections are 9.6% or \$3.3 million below this time last year. In HJ 2 this source assumed slight growth of 1.4%.

Although oil prices are volatile from year to year, there has been a slight increase in the average number of oil rigs operating in Montana. Furthermore, production had been on an upward trend since 2021, peaking at about 85,000 barrels produced per day in November 2024. The last available productions numbers are 77,000

barrels produced per day in March. The chart below shows the last available price per barrel in Montana and is from an interactive tool published on the <u>LFD's website here</u>.



Insurance Tax: Below Estimate due to Timing

Current insurance tax collections through May are 6.0% or \$5.7 million below FY 2024 collections through the same period. This is due to a timing issue in the recording of premium insurance tax. This source will likely be back to normal next month.

Video Gaming Tax: Expected to be close to Estimate

Revenue from video gambling is currently \$0.3 million or 0.4% above collections from this time last year. Revenue from this source is expected to be close to HJ 2, which has anticipated growth of 1.8%.

OTHER SOURCES

Lodging Facilities Sales Tax: Above Estimate

Current lodging facilities sale tax collections are 7.9% or \$2.6 million above FY 2024 collections through the same period. The estimate contained in HJ 2 has lodging facilities sales tax collections increasing by 4.4% this fiscal year. The year-over-year increase is due to higher bed tax collections in the winter months.

US Mineral Leasing: Above Estimate

Current US mineral leasing distributions are 34.9% or \$4.5 million above FY 2024 distributions through the same period. This source is royalty payments shared with the state by the federal government from minerals extracted from federal lands in Montana. The estimate contained within HJ 2 had this source decreasing by 5.3% this fiscal year. The current year increase in collections could be due to increased production (predominantly of coal) on federal lands, or increased prices. Over the last few years, the Department of the

Interior has released multiple rulings that affect coal mines on federal lands in Montana. Since January 2025, those rulings have allowed increased access to federal lands for coal mines, thus likely increasing production.

TCA Interest Earnings: Above Estimate

Current TCA interest earnings through May are 7.6% or \$9.3 million above FY 2024 collections through the same period. The estimate for this source is affected by interest rates and the Treasury Cash Account's current cash balance. This source is estimated to decrease by 15.2% this fiscal year. This reduction was estimated on the assumption of decreasing interest rates and lower invested balances. This source is still expected to end near the estimate as there was a large one-time transfer of the interest generated from the fire fund in the last month of FY 2024. A similar transfer will not happen this year as the fire fund interest has been included for the entirety of the current fiscal year.

Lottery Profits: Below Estimate due to Timing

The current amount of lottery profits that have been transferred to the general fund is \$6.8 million or 50.2% below this time last year. However, total collections are within 1% of this time last year. This source is expected to make a large transfer in June that should bring it close to the estimate.

All Other Revenue: Above Estimate

Through May, all other revenue collections are 19.6% or \$8.3 million above FY 2024 collections. Most of this increase is from abandoned property collections which can be volatile.